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ABSTRACT

This report examines the operation and outcomes of Illinois' welfare programs in fiscal year 1995. The Illinois Department of Public Aid's new emphasis on providing incentives/assistance to move welfare recipients from welfare to work is explained. Next, the following programs are discussed: Aid to Families with Dependent Children (AFDC) and Job Opportunities and Basic Skills (JOBS); Project Chance, which is designed to help AFDC clients prepare for/participate in the world of work; Opportunities, a specialized, "one-stop" education and training program offered at 10 community colleges across Illinois; the Teen Parent Initiative/Young Parent Services program, which is tailored to help youth break the generational cycle of welfare; the Food Stamp Employment and Training program; and Earnfare, which was developed to create a work-related source of income for people to replace the state's now-defunct Transitional Assistance program. Each program description includes information on some/all of the following: major accomplishments in FY95; numbers/characteristics of clients served; outcomes (including employment placements and client wages); and detailed expenditures. Concluding the report are legislative changes passed in FY95 that will affect welfare services. Fifty-three tables/figures are included. Appended are a glossary and index of statutory report requirements relating to the FY95 report. (MN)

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Welfare to Work

1995 Annual Report

Illinois Department of Public Aid

AFDC-JOBS

- Project Chance/ Opportunities
- Young Parent Services

Food Stamps Employment and Training

- Earnfare

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Welfare to Work
Fiscal Year 1995
Annual Report

Robert W. Wright
Director

Illinois Department of Public Aid

Jesse B. Harris Building
100 South Grand Avenue East
Springfield, Illinois 62762-0001

A Message from the Director

To the Honorable Jim Edgar, Governor, and Members of the General Assembly:

In FY 1995, the number of employed clients on AFDC in Illinois increased 142 percent. The number of employed two-parent families on AFDC increased by 314 percent. At the same time, the number of assistance cases being cancelled continued to climb. The Earnfare program matured and the number of entered employments increased by almost 10 percent. While the improved economy certainly contributed to these successes, the primary credit for these impressive outcomes belongs to the innovative welfare reform programs implemented by the Department of Public Aid and the hard work of our local office, Earnfare, and Jobs staff to move clients toward self-sufficiency.

Never in the history of the state have so many AFDC clients been employed. For the first time, there are significant employment gains in our hardest-to-serve areas in Chicago and East St. Louis. Over the course of the last two years, the percentage of employed clients in five of our inner-city offices increased from 786 to 2,270 (188 percent).

In the coming year we will continue to focus on employment activities as we implement recently passed state welfare reform legislation and plan for the sunset of the AFDC program. We will also be planning how we can best implement federal welfare reform legislation. We have held meetings throughout the state with advocates and other interested individuals, Public Aid staff, and groups of clients to obtain ideas and input on welfare reform. In addition, under the leadership of the Governor, state human service agencies and education agencies are working together to develop plans for how we can provide the best services with diminishing resources.

I am proud of the progress that we have made, and am convinced that we can continue to improve the lives of welfare families and increase the employment, self-sufficiency, paternity, and child support objectives for our programs. These will be our core goals for the future.

Sincerely,

Robert W. Wright

Robert W. Wright

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A CHANGE IN AGENCY DIRECTION

Historically, welfare programs have concentrated on determining eligibility and issuing benefits. We are changing that in Illinois.

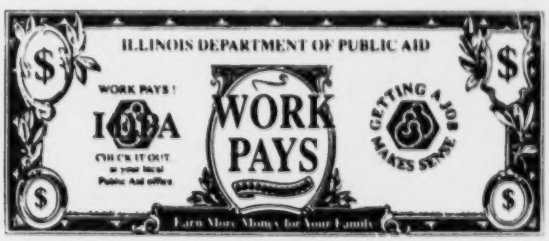
Employment activities are the new focus. All department staff are committed to spreading the "good news" of the benefits of working to Aid to Families with Dependent Children (AFDC) clients and the advantages of employment incentives like Work Pays and the Earned Income Tax Credit. At every opportunity of contact with the client and the community at large, staff are emphasizing work as a better option than welfare alone.

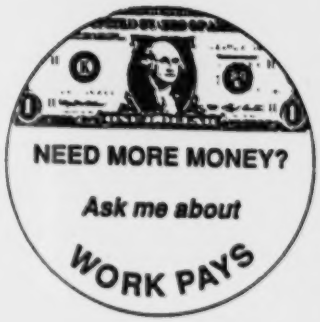
While staff designated as JOBS workers continue to provide assessments and refer clients for employment and training programs, the field operations staff who handle the AFDC cases have become actively involved in this process. Field staff now refer clients directly to placement contractors, routinely call clients into the office for sessions on Work Pays and employment opportunities, and identify clients who should be referred immediately for additional JOBS services.

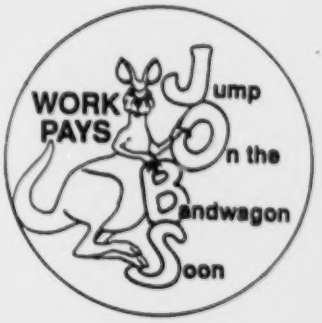
All staff working with AFDC clients received training on the Earned Income Tax Credit, another incentive for clients to obtain employment. This training helped staff to explain to clients how the tax credit could make a $5 an hour job seem like a $6 an hour job.

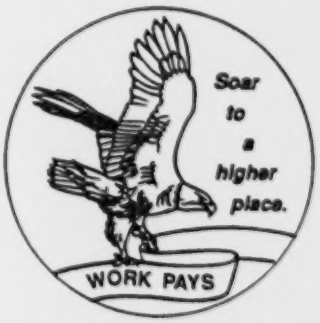
For the first time, JOBS staff and local office staff could apply for funds to help market employment and the Work Pays program to clients. Staff were innovative in developing low-cost ideas to help inform and motivate clients. Examples of approved funding requests include locally-designed posters, magnets, flyers, and special events.

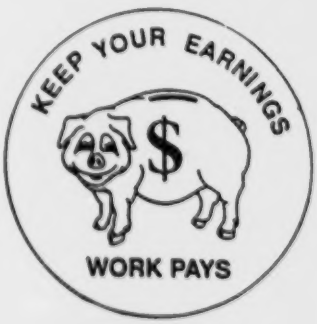
With the assistance of a job placement contractor, NOPD, Inc. of Chicago and the Center for Law and Human Services, a unique visual tool was devised that graphically illustrates the financial rewards of working. With the further efforts of IDPA's own Bureau of Planning and Bureau of Policy, Work Pays examples were produced for specific areas of the state and distributed to staff, clients, colleges, contractors, and community groups.











WORK PAYS - Paving the Way to Self-Sufficiency

Work Pays, the cornerstone of Illinois' welfare reform, has moved thousands of clients into the workforce, helping them to remain working and achieve self-sufficiency. When coupled with the benefits of the Earned Income Tax Credit, families receive a substantial increase in net income when they go to work. Work Pays clearly demonstrates that it will always be in a client's best interest to go to work. As a result of Work Pays, between November 1, 1993 and June 30, 1995:

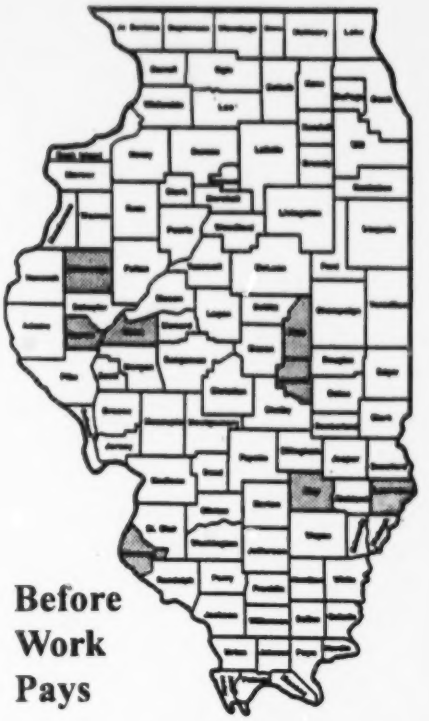
- Cases with earned income more than doubled, to over 29,000.
- More than 35,000 cases were cancelled because their earnings reached three times their grant amount.
- The number of counties with 20 percent or more of the caseload working increased dramatically, from eight counties to 87.

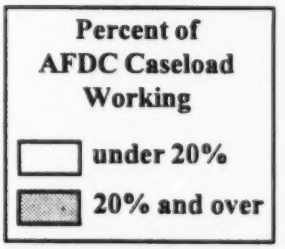
Throughout the state, local office and JOBS staff planned job fairs to introduce clients to employers and to provide special sessions on the benefits of work and the Work Pays program.

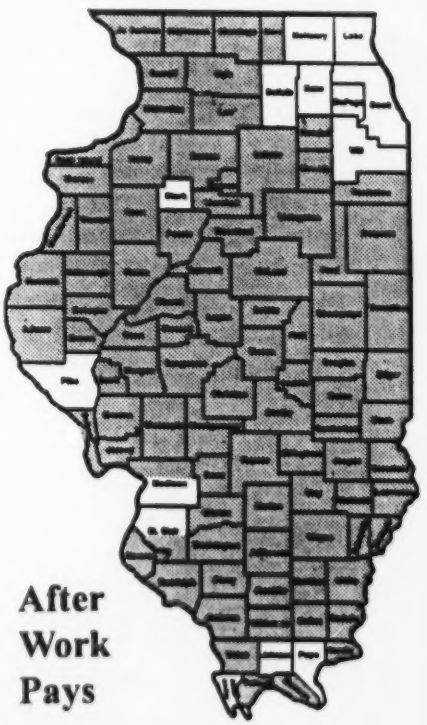
Two major Work Pays Job Fairs were held in Chicago during FY 1995, which brought 3,500 clients and 54 employers together and also offered various workshops to clients seeking employment. There were 58 clients hired as a direct result of the Chicago Job Fairs. In addition to the hires, the Job Fairs offered long range benefits as a vehicle for marketing Work Pays and the Earned Income Tax Credit incentives to clients; making employers aware of the department as a potential workforce source; providing clients with job search tools through workshops and handouts; and bringing department staff together to consistently promote the message that AFDC is intended as temporary help and employment is every client's goal.

Young Parent Services Job Fairs

Young Parent Services annually holds job fairs specially for young parents. The major goals of each fair are to let teens network with potential employers and to involve teens in job readiness workshops. Job fairs help clients learn more about the world of work as they prepare for employment. In FY 1995, there were 42 job fair related hires.







A Bridge to Employment - Illinois a Lead State

The Department of Health and Human Services (DHHS) selected Illinois as the lead state in a four-state demonstration to test if services to already employed individuals help them keep employment. Under the demonstration, clients are randomly selected to receive special services geared at helping them keep employment by providing a "bridge" of services to ease the transition from welfare to work. Results of the demonstration are expected to be available in 1998.

Family Responsibility - Strengthening Families Through Employment

The Family Responsibility Project allows unemployed two-parent families to stay together, find employment and become self-supporting. Together, Work Pays and Family Responsibility have provided the framework and financial incentives necessary to find jobs and build stronger families. Since implementation of the Family Responsibility project in November 1993:

- The number of working, two-parent families has more than quadrupled from 1,049 to 4,346.
- The percentage of the AFDC-U caseload reporting earnings has increased from 10.6 percent to 39.3 percent.

YETI - Helping At-Risk Teens Achieve Self-Sufficiency

The Youth Employment and Training Initiative (YETI) gives inner-city teens from AFDC families intensive intervention and support to help break the intergenerational cycle of welfare dependency. YETI helps at-risk kids stay in school, avoid unwanted pregnancies, enhance values, and gain work related skills necessary to compete in today's workplace. One hundred and fifty eight students began receiving services during the 1994-1995 school year.

National Recognition for Illinois Teen Parent Initiative

DHHS brought other states to Illinois to see firsthand the successful teen parent program and how it operates. After the visit a DHHS representative said, "Illinois has been a leader in serving teen parents. The TPI/YPS program has enabled many teen parents to participate in alternatives designed to help these young families leave welfare and pursue productive lives through gainful employment."

Part of what makes the Teen Parent Initiative a leader in serving teens is its unique and personal way of delivering services to teens by contractors and department staff specially trained and skilled in working with young parents. Besides providing special life skills workshops for teens and their children, ensuring the completion of secondary education, and preparing for work and the future, the initiative will evaluate the impact of visits in the homes of teens and intensify its efforts to establish paternity and enforce child support orders.

Home Visitor Demonstration/Project LINK

Project LINK is a federally-funded demonstration that will evaluate the impact of home visits on teens enrolled in the JOBS program. Illinois was one of three states selected to conduct this demonstration which focuses on AFDC teen parents age 19 or under and their children. Each project home visitor will visit 20-25 teen parents and their families and offer them specialized services and techniques including modeling behavior, instruction about parenting skills, study skills, and assessment and referrals for services for the children's fathers. A preliminary evaluation report will be completed in the fall of 1996.

Child Support Enforcement

For cases where a paternity petition has not been filed, the Young Parent Services assessment process now includes a child support interview. The establishment of paternity and subsequent receipt of child support assists the family in meeting the child's financial needs and helps single parents stay off welfare.

Getting Unemployed Parents to Work - Model for the Nation

DHHS brought other states to Illinois for a Technology Transfer Conference to observe and learn how we successfully place unemployed parents in two-parent families in job search, work experience, and employment. Illinois was one of a handful of states to meet the AFDC-U participation rate in FFY 1995. Illinois continues to exceed the AFDC-U participation rate thus allowing the state to bring in more federal dollars to deliver work services.

Finalists and a Winner for the 1995 Innovations Award

The Earnfare Program was selected as a National Innovation Award winner by the Council of State Governments for its innovations and successes in welfare reform. Governor Edgar personally accepted the award at the Council's annual meeting in Puerto Rico. Both the Opportunities and Work Pays programs were also selected as regional finalists for the award.

AFDC-JOBS MAJOR ACCOMPLISHMENTS

FY 1995 was an exciting year! As our efforts to increase client awareness intensified and our innovative reform initiatives took hold, thousands of clients moved into the work force. Our JOBS program increased enrollments, delivered more work related services, and helped move more families than ever before toward self-sufficiency.

Some of our significant accomplishments in FY 1995 include:

- The number of employed AFDC cases more than doubled, from about 14,000 cases to over 29,000 cases. Paychecks became a reality for 14.4 percent of the AFDC caseload, compared to 5.9 percent prior to implementation of Work Pays, in October 1993.

- There was a striking 314 percent increase in employed two-parent households since implementation of Work Pays and the Family Responsibility Project. Over 39 percent of all two-parent households reported earnings from employment compared to 11 percent when the projects began.

- The number of counties with 20 percent or more of the caseload working increased dramatically, from eight counties prior to Work Pays to 87 counties at the end of FY 1995.

- Offices in some of the most economically-depressed communities showed impressive increases in client employment. As an example, the number of employed clients increased from 316 to 732 (132 percent) in East St. Louis, from 129 to 421 (226 percent) in the Garfield local office area and from 130 to 385 (196 percent) in the Austin community in Chicago.

- Over 35,000 AFDC cases have been cancelled since the start of Work Pays as client income from employment surpassed the poverty level.

- 22,927 JOBS clients entered the workforce --the highest number since JOBS began in 1990, and a 97.6 percent increase over last year.

- 27 percent more AFDC clients were served in the JOBS program in FY 1995, with a monthly average of 32,533 AFDC clients served.

- Once again, Illinois was one of very few states that exceeded the federal JOBS participation rate requirements for both AFDC and AFDC-U families, positioning ourselves to meet or exceed the higher mandatory rates for FFY 1996.

- Federal matching funds for the AFDC-JOBS program increased 29.1 percent over FY 1994, for a total of $33,591,940 (as of September 30, 1995).

- Over 98.5 percent of Young Parent Services participants have developed contraceptive plans to postpone repeat pregnancies.

- Over 98 percent of the children of young parents participating in the program received all appropriate immunizations.

THE MANY PEOPLE SERVED BY AFDC-JOBS

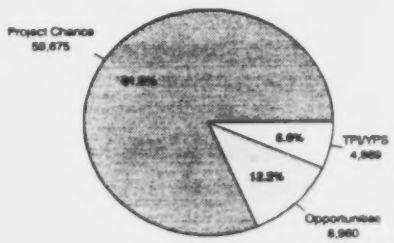
The JOBS (Job Opportunities and Basic Skills) training program in Illinois delivers employment, education, and training services to three distinct AFDC (Aid to Families with Dependent Children) populations with diverse needs (see Tables 1a & 1b).

1) Project Chance serves the largest number of clients statewide, including unemployed two-parent households. The program is primarily structured around helping individuals find employment through job search, referrals for job interviews, and job readiness through workshops and Job Clubs for help in resume preparation, interviewing skills, and job retention. Individuals who need to build on their past work history or keep their work skills up-to-date benefit from hands-on work experience and other on-the-job employment activities. Education and short-term vocational training programs can be approved if it is determined that completion of the program will result in employment.

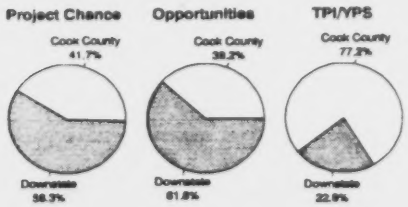
2) Opportunities offers education, training, and counseling to students at 10 community colleges through "one stop" access to JOBS services on campus. The program offers testing, career counseling, assessment, and employability plan development. In addition, needed program supportive services such as school supplies, child care, and transportation payments are arranged or provided.

3) Teen Parent Initiative/Young Parent Services (TPI/YPS) focuses on helping young parents and pregnant teens age 18 and younger graduate from high school or complete their GED certificate so that they will be prepared to enter the job market. The program delivers family-centered case management services to the teen population and provides workshops on topics such as parenting, family health, child support enforcement, and family planning.

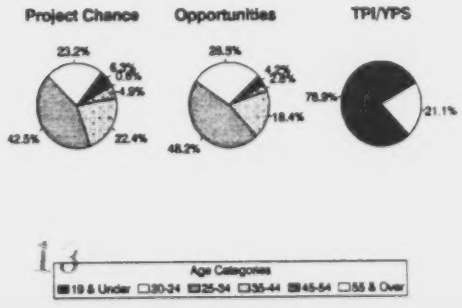
Participants in AFDC JOBS



AFDC JOBS Participants by Area of Residence



AFDC JOBS Participants by Age



PROJECT CHANCE - A Chance to Leave Welfare for Work

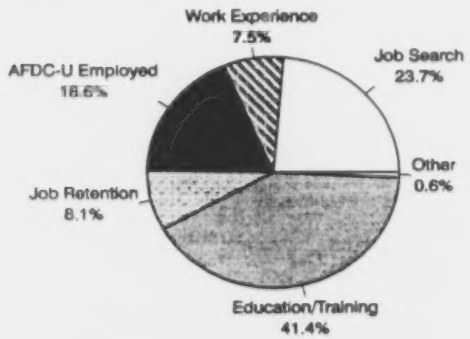
Project Chance's success is based on its strong focus on work activities to help AFDC clients prepare for and take part in the real world of work. Once employed, clients take advantage of the Work Pays and Earned Income Tax Credit incentives. Project Chance serves almost 82 percent of all JOBS clients (see Table 2b).

The goal of Project Chance is for clients to become employed:

- Two of every three Project Chance participants are active in work-related activities ranging from job search to work experience.
- Fifty-eight percent of all AFDC-U cases with two-parent families are employed, while 42 percent are actively seeking employment or obtaining work experience.
- About one-third of participants who have little or no work history, job skills or limited education, are in vocational training programs leading to employment; almost 30 percent are in basic and remedial education including high school, GED, and English as a Second Language; around 23 percent are in two-year degree programs; and 13 percent are in four-year college programs.

Project Chance participants' efforts to get solid job training and quickly return to the job market are further enhanced by the department's provision of support services to help pay for child care, transportation, and other work-related costs.

Project Chance Component Activities

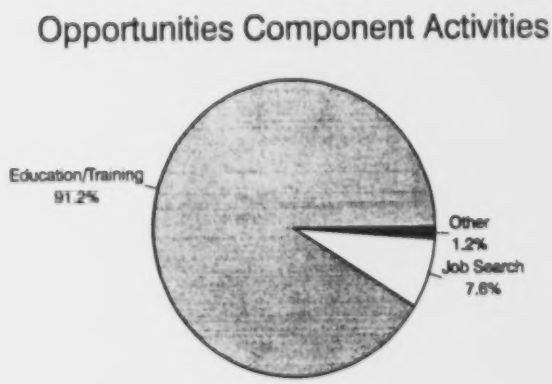


OPPORTUNITIES - From Education to Employment

Opportunities is a specialized, "one-stop" education and training program located at 10 community colleges across the state. This unique access to employment for AFDC clients by way of the state educational system is provided through a three-way partnership with community colleges, the Illinois Community College Board, and the department. In its third successful year of operation, Opportunities works with 4,630 individuals on average each month. In addition, essential support services for child care, transportation, books and educational fees are arranged or provided (see Table 2c).

The path to employment is indicated by:

- 91 percent of Opportunities services concentrate on education and training to secure future employment. The remaining nine percent is dedicated to work-related activities.
- 15 percent of Opportunities participants attend short-term vocational training.
- 19 percent attend GED or high school, literacy, basic education, or English as a Second Language classes.
- 60 percent are working toward an associate degree to increase their chances for employment.
- In FY 1995, Opportunities drew $6,793.5 million in federal funding, totaling $14,063.2 million in three years of operation. These are federal funds that might not have been received by Illinois if not for this unique program.



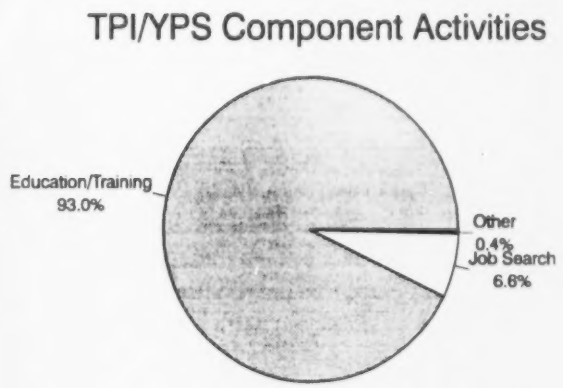
TEEN PARENT INITIATIVE/YOUNG PARENT SERVICES - Breaking the Welfare Cycle

The nationally recognized Teen Parent Initiative/Young Parent Services (TPI/YPS) program is part of JOBS and is tailored for youth to break the generational cycle of welfare. TPI/YPS focuses on helping young parents and pregnant teens graduate from high school or earn their GED certificates so that they are prepared to enter the job market. TPI is contracted through the department using statewide community organizations and agencies. The program gives teens the advantage of learning accountability and responsibility for improving their lives and the lives of their children while moving to end welfare dependency (see Tables 2d and 2e).

TPI/YPS is uniquely packaged to provide a positive, supportive environment for young mothers and their children and pays for child care, transportation, and other expenses required to attend school.

- Almost 93 percent of all TPI/YPS services focus exclusively on education with some vocational training; seven percent focus on work-related activities after high school.

- Of those in school or training, three of four teen parents in TPI/YPS attend high school, GED, or other programs below the postsecondary level. The rest attend job skills training classes or participate in a short-term vocational/postsecondary program.



AFDC-JOBS Expenditure Detail
Fiscal Year 1995

	Expenditure	Percent of Total
Central Office Staff*	$ 1,218,375	2.13%
Field Services Staff(290)	$ 11,323,000	19.82%
Related Costs	$ 1,881,814	3.29%
Illinois Community College Board	$ 217,000	0.38%
Opportunities Contracts	$ 1,648,024	2.88%
AFDC Contracts and Grants	$ 2,666,191	4.67%
Teen Parent Initiative Contracts	$ 2,536,179	4.44%
Miscellaneous Contracts	$ 413,553	0.72%
Transportation	$ 7,524,592	13.17%
Child Care	$ 25,738,980	45.04%
Other Support Services	$ 1,978,428	3.46%
Totals	$ 57,146,136	100.00%

*Central office costs are not tracked by AFDC-JOBS and FSE&T program areas, the costs are prorated. Central office staff totals 34.

In FY 1995, a total of $57,146,136 was spent to provide AFDC-JOBS services to an average of 26,965 individuals monthly in components. FY 1995 expenditures were approximately $12 million higher than FY 1994 spending, and JOBS services were provided to an additional 6,132 clients in an average month.

Expenditures for specific AFDC-JOBS cost items are explained below.

Central Office Staff

Expenditures for central office staff in FY 1995 were $1,218,375, which is 2.13 percent of total program expenditures. These expenditures cover the cost of central office management staff and related activity associated with overall program and fiscal management. Examples of duties include program evaluation, budget preparation, personnel management, monthly reporting, information systems maintenance, and monitoring expenditures and contracts. Central office costs are pro-rated based on the AFDC-JOBS share of total employment and training expenditures.

Field Services Staff

Expenditures for field services staff represent 19.82 percent of total program expenditures and about 90 percent of total expenditures for staff. Field services staff are responsible for the day-to-day provision of direct client services and program implementation. Specific activities associated with this function are client outreach, program orientation and assessment, working with clients to develop employability plans, referral to the appropriate program component, issuing supportive service payments, providing overall case management services, and follow-up. The cost associated with this activity is $11,323,000.

Related Cost

The costs of equipment purchases, office space, telecommunication, utilities, and travel are examples of related costs. Related costs of $1,881,814 represent 3.29 percent of total program expenditures.

Illinois Community College Board

A total of $217,000 was spent in FY 1995 for ICCB management and oversight activities associated with the Opportunities program. This was 0.38 percent of JOBS expenditures.

Opportunities Contracts

Under a three-party contract with the department and the Illinois Community College Board, the 10 community colleges participating in Opportunities spent $1,648,024 in FY 1995 and provided case management services to an average of 3,958 clients monthly. In addition, each Opportunities community college earned JOBS federal matching funds on local expenditures for student and instructional services. In total, the 10 community colleges earned approximately 6.8 million in federal funds for services provided in FY 1995.

AFDC Contracts/Grants

In FY 1995, the department entered into contracts or grant agreements with 27 community-based organizations and educational institutions for the provision of employment and training services. Grant agreements are expenditures in FY 1995 for the delivery of services in FY 1996. A total of $2,666,191 or 4.67 percent of program expenditures, went for these contracts and grants. In addition, five community based organizations also received approximately a half million in federal matching funds during FY 1995 for services they provided to JOBS clients.

Teen Parent Initiative

The Teen Parent Initiative (TPI) is Governor Edgar's program to assist teen parents age 18 and under in obtaining their high school diploma or equivalent. In FY 1995, the department entered into contracts with 43 agencies to provide services to TPI clients. These expenditures totaled $2,536,179, or 4.44 percent of total program expenditures.

Miscellaneous Contracts

A total of $413,553 was spent on contracts related to various federal demonstration projects in FY 1995. Included were several relatively small contracts with providers in connection with the AmeriCorps project and the Home Site Visitor demonstration, and a contract with the evaluator for the Post Employment demonstration. These miscellaneous contracts amounted to 0.72 percent of the total program expenditures.

Transportation

Transportation costs beyond those paid for by tokens and transfers account for 13.17 percent, or $7,524,592 of program expenditures. In addition, tokens and transfers purchased from previous years' funds were provided to clients in the Chicago Metro area to cover transportation costs.

Child Care

Child care expenditures account for 45.04 percent of total program expenditures. FY 1995 child care expenditures totaled $25,738,980. Child care continues to be the largest expenditure for the AFDC-JOBS program.

Other Support Services

Other support services include such costs as initial employment expenses, books, and school fees. These costs account for 3.46 percent of total program expenditures. FY 1995 expenditures totaled $1,978,428.

Through September 30, 1995, the AFDC-JOBS program earned $33,591,940 in federal matching funds on expenditures of $53,882,040. This represents about 54 percent of the $62,251,575 in available federal funds. When all federal claims are filed, an estimated $44 million, or about 71 percent of available federal funds, will be earned. Federal claims are comprised of department General Revenue Fund expenditures, expenditures by the Illinois State Board of Education, and local expenditures from the Opportunities community colleges. Child care expenditures are not included in the JOBS claim; these costs are claimed to Title IV A. Each year the AFDC-JOBS program claims an increasing percentage of available federal funds.

AFDC-JOBS Tables

Table 1a. Demographics of Participants/Placed in Employment for AFDC-JOBS, Project Chance, Opportunities, and Young Parents Services

Characteristics	Summary of AFDC-JOBS Components		Summary of Project Chance		Summary of Opportunities		Summary of Young Parent Services	
	Number Participants	Number Placed in Employment	Number Participants	Number Placed in Employment	Number Participants	Number Placed in Employment	Number Participants	Number Placed in Employment
Race:								
White	33,340	13,600	28,821	12,333	3,900	1,184	619	83
African American	33,510	8,025	24,944	6,775	4,829	977	3,737	273
Latino	5,715	1,141	5,023	1,053	201	40	491	48
Other	939	161	887	157	30	4	22	0
TOTAL	***73,504***	***22,927***	***59,675***	***20,318***	***8,960***	***2,205***	***4,869***	***404***
Age:								
19 and Under	7,992	1,155	3,779	822	373	81	3,840	252
20-24	17,406	5,807	13,830	5,082	2,547	573	1,029	152
25-34	29,492	10,575	25,357	9,479	4,135	1,096	0	0
35-44	15,032	4,522	13,390	4,119	1,642	403	0	0
45-54	3,185	784	2,937	735	248	49	0	0
55 and Over	397	84	382	81	15	3	0	0
TOTAL	***73,504***	***22,927***	***59,675***	***20,318***	***8,960***	***2,205***	***4,869***	***404***
Gender:								
Male	14,330	4,493	14,020	4,412	295	79	15	2
Female	59,174	18,434	45,655	15,906	8,665	2,126	4,854	402
TOTAL	***73,504***	***22,927***	***59,675***	***20,318***	***8,960***	***2,205***	***4,869***	***404***
Education:								
No School	277	65	233	60	13	3	31	2
Some Elementary	1,562	396	1,483	385	41	7	38	4
Elementary	1,946	621	1,619	561	143	43	184	17
Some High School	23,048	7,327	17,941	6,386	2,430	662	2,677	279
High School	25,536	10,425	21,436	9,282	3,772	1,075	328	68
Completed GED	1,400	724	1,223	669	147	50	30	5
Post Secondary Vocational Training	125	71	108	65	14	6	3	0
Some College	7,424	3,030	6,083	2,675	1,315	341	26	14
College Degree	572	209	540	197	32	12	0	0
Post Graduate College Degree	76	14	74	12	2	2	0	0
Missing	11,538	45	8,935	26	1,051	4	1,552	15
TOTAL	***73,504***	***22,927***	***59,675***	***20,318***	***8,960***	***2,205***	***4,869***	***404***
Area of Residence:								
Cook County	32,078	5,377	24,900	4,719	3,420	384	3,758	274
Downstate	41,426	17,550	34,775	15,599	5,540	1,821	1,111	130
TOTAL	***73,504***	***22,927***	***59,675***	***20,318***	***8,960***	***2,205***	***4,869***	***404***
Work Experience:								
No Work Experience	13,877	3,510	10,373	2,947	1,570	380	1,934	183
Professional, Technical, Managerial	1,761	666	1,570	603	179	61	12	2
Clerical	4,658	1,543	3,765	1,348	743	166	150	29
Sales	1,902	671	1,497	582	325	80	80	9
Craftsman, Foreman	592	176	556	171	30	4	6	1
Operatives (Machinery/Vehicle)	1,784	597	1,603	552	158	43	23	2
Service	22,244	9,721	18,079	8,520	3,517	1,086	648	115
Farm and Other Labor	13,675	5,564	12,163	5,183	1,211	342	301	39
Miscoded/Missing	13,011	479	10,069	412	1,227	43	1,715	24
TOTAL	***73,504***	***22,927***	***59,675***	***20,318***	***8,960***	***2,205***	***4,869***	***404***

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Table 1b. Demographics of Participants/Placed in Employment for AFDC-JOBS, Age 19 and Under

Characteristics	Summary of AFDC-JOBS 19 and Under	
	Number Participants	Number Placed in Employment
Race:		
White	2,528	640
African American	5,406	462
Latino	623	50
Other	42	2
TOTAL	***8,599***	***1,154***
Age:		
19 and Under	8,599	1,154
20-24	0	0
25-34	0	0
35-44	0	0
45-54	0	0
55 and Over	0	0
TOTAL	***8,599***	***1,154***
Gender:		
Male	709	103
Female	7,890	1,051
TOTAL	***8,599***	***1,154***
Education:		
No School	36	5
Some Elementary	59	10
Elementary	327	43
Some High School	4,634	710
High School	944	286
Completed GED	123	46
Post Secondary Vocational Training	3	1
Some College	63	19
College Degree	1	1
Post Graduate College Degree	0	0
Missing	2,409	33
TOTAL	***8,599***	***1,154***
Area of Residence:		
Cook County	4,481	295
Downstate	4,118	859
TOTAL	***8,599***	***1,154***
Work Experience:		
No Work Experience	3,171	394
Professional, Technical, Managerial	25	5
Clerical	220	46
Sales	144	27
Craftsman, Foreman	10	2
Operatives (Machinery/Vehicle)	54	9
Service	1,551	460
Farm and Other Labor	629	130
Miscoded/Missing	2,795	81
TOTAL	***8,599***	***1,154***

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Table 2a. Participants/Employed by Activity for AFDC-JOBS

Activity	Summary of AFDC-JOBS Components		
	Average Number Per Month	Unduplicated Number of Participants	Number Placed In Employment
Orientation	2,824	n/a	2,183
Job Search/Readiness	3,840	13,298	3,245
Initial Assessment	2,744	n/a	3,841
Post-Secondary BA/BS	1,386	2,140	316
Post-Secondary AA	4,396	7,274	1,263
Post Secondary Remedial	4	5	9
Self-Initiated/Job Skill/Vocational/Certificate	72	139	35
Self-Initiated/Post Secondary AA	34	52	16
Self-Initiated/Post Secondary BS/BA	35	53	11
Job Skills/Vocational/Certificate	3,531	7,535	1,258
Literacy	164	303	15
ESL	224	404	26
ABE	369	908	81
GED	3,102	7,398	781
High School	1,166	2,696	204
On the Job Training	130	674	24
Work Experience	1,537	4,595	1,099
Job Retention	1,715	12,778	6,748
Exchange Program	4	16	3
AFDC-U Job Search	1,461	3,114	641
AFDC-U Employment	3,796	10,122	1,128
Total	***32,534***	***73,504***	***22,927***

Table 2b. Participants/Employed by Activity for Project Chance

Activity	Summary of Project Chance		
	Average Number Per Month	Unduplicated Number of Participants	Number Placed In Employment
Orientation	2,269	n/a	2,105
Job Search/Readiness	3,366	11,685	2,949
Initial Assessment	2,239	n/a	3,671
Post-Secondary BA/BS	1,067	1,766	271
Post-Secondary AA	1,980	3,678	769
Post Secondary Remedial	3	3	9
Self-Initiated/Job Skill/Vocational/Certificate	52	104	29
Self-Initiated/Post Secondary AA	29	48	15
Self-Initiated/Post Secondary BS/BA	33	49	11
Job Skills/Vocational/Certificate	2,761	5,979	1,029
Literacy	105	186	7
ESL	218	387	24
ABE	210	506	59
GED	1,761	4,181	540
High School	230	910	121
On the Job Training	126	661	24
Work Experience	1,536	4,586	1,097
Job Retention	1,659	11,694	5,816
Exchange Program	4	16	3
AFDC-U Job Search	1,461	3,114	641
AFDC-U Employment	3,796	10,122	1,128
Total	***24,905***	***59,675***	***20,318***

Table 2c. Participants/Employed by Activity for Opportunities

Activity	Summary of Opportunities		
	Average Number Per Month	Unduplicated Number of Participants	Number Placed In Employment
Orientation	353	n/a	59
Job Search/Readiness	301	1,197	265
Initial Assessment	318	n/a	110
Post-Secondary BA/BS	202	279	31
Post-Secondary AA	2,167	3,370	452
Post Secondary Remedial	1	2	0
Self-Initiated/Job Skill/Vocational/Certificate	0	0	0
Self-Initiated/Post Secondary AA	0	0	0
Self-Initiated/Post Secondary BS/BA	0	0	0
Job Skills/Vocational/Certificate	549	1,280	204
Literacy	22	35	0
ESL	5	10	2
ABE	119	310	16
GED	528	1,409	165
High School	16	50	9
On the Job Training	2	5	0
Work Experience	0	9	2
Job Retention	47	1,004	890
Exchange Program	0	0	0
AFDC-U Job Search	n/a	n/a	n/a
AFDC-U Employment	n/a	n/a	n/a
Total	*4,630*	*8,960*	*2,205*

Table 2d. Participants/Employed by Activity for Young Parent Services

Activity	Summary of Young Parent Services		
	Average Number Per Month	Unduplicated Number of Participants	Number Placed In Employment
Orientation	202	n/a	19
Job Search/Readiness	173	416	31
Initial Assessment	187	n/a	60
Post-Secondary BA/BS	117	95	14
Post-Secondary AA	249	226	42
Post Secondary Remedial	0	0	0
Self-Initiated/Job Skill/Vocational/Certificate	20	35	6
Self-Initiated/Post Secondary AA	5	4	1
Self-Initiated/Post Secondary BS/BA	2	4	0
Job Skills/Vocational/Certificate	221	276	25
Literacy	37	82	8
ESL	1	7	0
ABE	40	92	6
GED	813	1808	76
High School	920	1736	74
On the Job Training	2	8	0
Work Experience	1	0	0
Job Retention	9	80	42
Exchange Program	0	0	0
AFDC-U Job Search	n/a	n/a	n/a
AFDC-U Employment	n/a	n/a	n/a
Total	*2,999*	*4,869*	*404*

Table 2e. Participants/Employed by Activity for AFDC-JOBS, Age 19 and Under

Activity	Summary of AFDC-JOBS 19 and Under		
	Average Number Per Month	Unduplicated Number of Participants	Number Placed In Employment
Orientation	n/a	n/a	126
Job Search/Readiness	169	826	67
Initial Assessment	n/a	n/a	279
Post-Secondary BA/BS	102	164	21
Post-Secondary AA	277	467	57
Post Secondary Remedial	0	0	0
Self-Initiated/Job Skill/Vocational/Certificate	10	30	4
Self-Initiated/Post Secondary AA	4	11	0
Self-Initiated/Post Secondary BS/BA	2	4	1
Job Skills/Vocational/Certificate	217	458	42
Literacy	27	75	4
ESL	1	10	0
ABE	39	128	4
GED	738	2,641	95
High School	1,034	2,618	122
On the Job Training	112	538	9
Work Experience	9	35	11
Job Retention	79	592	312
Exchange Program	0.20	2	0
AFDC-U Job Search	n/a	n/a	n/a
AFDC-U Employment	n/a	n/a	n/a
Total	*2,820*	*8,599*	*1,154*

Table 3. Non-Exempt/Exempt/Total Clients Active for AFDC-JOBS by Month *

Month	Non-Exempt Clients Active in AFDC-JOBS Components	Exempt Clients Active in AFDC-JOBS Components	Total Clients Active in AFDC-JOBS Components
July	21,591	7,236	28,827
August	22,791	8,753	31,544
September	24,803	8,739	33,542
October	23,761	8,944	32,705
November	22,532	8,581	31,113
December	21,461	8,433	29,894
January	21,205	8,999	30,204
February	22,225	8,881	31,106
March	23,836	9,361	33,197
April	25,504	9,593	35,097
May	27,306	9,632	36,938
June	26,908	9,324	36,232
Average	23,660	8,874	32,533

* Includes Orientation and Assessment Activity

Table 4. Entered Employment, AFDC-JOBS

Employment	Full-Time	Part-Time	Total
Subsidized	51	43	94
Unsubsidized	15,565	7,268	22,833
TOTAL	15,616	7,311	22,927

Table 5. AFDC-JOBS Participation Status, Age 19 and Under

Participation Status	Participants Age 19 and Under
Exempt	4,556
Non-Exempt	4,043
TOTAL	8,599

Table 6. Entered Employment, Age 19 and Under

Employment	Full-Time	Part-Time	Total
Subsidized	19	16	35
Unsubsidized	601	518	1,119
TOTAL	620	534	1,154

Table 7. Placements and Wages for AFDC-JOBS Participants and for Participants Age 19 and Under

Occupations/Wages	AFDC-JOBS Participants	AFDC-JOBS Participants Age 19 And Under
Occupations:		
Professional	822	10
Clerical	1,925	110
Service	14,765	833
Agriculture	184	1
Processing	619	24
Machine Trade	299	4
Benchwork Occupations	519	23
Structural Work	382	11
Miscellaneous	3,412	138
TOTAL	***22,927***	***1,154***
Wages:		
$0.00 - $4.24	890	38
$4.25 - $5.00	13,259	869
$5.01 - $6.00	4,507	156
$6.01 - $7.00	1,986	58
$7.01 - $8.00	1,048	14
$8.01 - $9.00	454	9
$9.01 and Over	783	10
TOTAL	***22,927***	***1,154***

Totals for Year

Table 8. Number of AFDC-JOBS Participants, Average Grant and Time on Assistance

	AFDC-JOBS Total Participants	Participants with Earned Income	Participants with No Earned Income
Number of AFDC-JOBS Participants	20,192	3,723	16,469
Average Grant	$316	$208	$340
Average Time on Assistance (months)	51	44	53

Data for June, 1995

Table 9. Sanctions for AFDC-JOBS Participants

Sanctions	AFDC-JOBS
First Sanction	6,265
Second Sanction	941
Third Sanction	140
Total	7,346

Numbers reflect annual totals

Table 10. Sanctions for AFDC-JOBS Participants, Age 19 and Under

Sanctions	Age 19 and Under
First Sanction	1,559
Second Sanction	83
Third Sanction	2
Total	1,644

Numbers reflect annual totals

Table 11. Participants Reapplying for Assistance AFDC-JOBS and AFDC-JOBS, Age 19 and Under

Reapply for Assistance	AFDC-JOBS Participants	AFDC-JOBS Participants Age 19 And Under
Within 6 months	20.4%	30.8%
Within 12 months	26.9%	37.7%
Within 18 months	27.0%	37.8%

Table 12. AFDC-JOBS PERFORMANCE BASED CONTRACTS
FISCAL YEAR 1995

Agency	FTEs	Type of Contract	Length of Training	Person Served			Total Payments
				Enroll	Trng	Outcome	
Concerned Citizens/Little Village	4.00	Vocational	5 months	8	16	0	$ 9,720.00
DMI Information Processing Ctr	2.27	Life Skills/Education	Varied	19	6	0	$ 7,792.00
Employment and Employer Services	1.27	Job Placement	Varied	N/A	N/A	65	$ 65,000.00
Jewish Vocational Service	2.85	Job Placement	Varied	N/A	N/A	35	$ 30,329.00
Jobs for Youth	3.46	Job Placement	Varied	N/A	N/A	84	$ 71,282.00
Land of Lincoln/Goodwill	0.85	Job Placement	Varied	N/A	N/A	24	$ 20,805.00
Lawrence Hall Youth Services	1.90	Job Placement	Varied	N/A	N/A	33	$ 30,999.00
Marriott International	1.98	Life Skills/Education	Varied	13	13	12	$ 25,212.00
NOPD	2.20	Job Placement	Varied	N/A	N/A	94	$ 98,400.00
Northern Illinois University	0.29	Job Placement	Varied	N/A	N/A	48	$ 48,301.00
We Care Dental/Health Service	1.90	Job Placement	Varied	N/A	N/A	8	$ 4,400.00
Totals	22.97			40	35	403	$412,240.00

Table 13. AFDC-JOBS PERFORMANCE BASED GRANTS
FISCAL YEAR 1995

These contractors received FY 95 grant funds to continue services through FY 96.

Agency	FTEs	Type of Contract	Total Payments
American Security/Chicago	1.71	Life Skills/Education	$ 50,000.00
Aunt Martha's Youth Services	1.78	Life Skills/Education	$ 45,000.00
Chicago Commons Association	3.50	Case Managemt/Life Skills	$100,000.00
Chicago Employment Service/STRIVE	2.29	Life Skills/Education	$ 75,000.00
Chicago Employment Service/STRIVE	3.02	Job Placement	$100,000.00
Children's Home Assoc./Illinois	1.40	Life Skills/Education	$ 30,000.00
DePaul University	1.80	Job Placement	$130,000.00
DMI Information Processing Center	2.00	Job Placement	$ 57,208.00
Employment and Employer Services	3.69	Job Placement	$250,000.00
Jewish Vocational Service	1.75	Job Placement	$ 70,000.00
Jobs for Youth of Chicago	1.97	Job Placement	$ 50,000.00
Land of Lincoln/Goodwill	1.70	Job Placement	$ 50,000.00
Lawrence Hall/Project SKIL	1.35	Job Placement	$ 50,000.00
Martin Luther King JR. Comm. Svs.	0.50	Job Placement	$ 20,000.00
National Office of Program Dev.	3.85	Job Placement	$300,000.00
State Community College	2.10	Life Skills/Education	$ 75,000.00
Totals	34.41		$1,452,208.00

Table 14. AFDC-JOBS CONTRACTS
FISCAL YEAR 1995

PLANNING EVALUATION AND COMMUNITY OUTREACH CONTRACTS

Agency	Evaluation/Demonstration Project	Clients Served	Length of Training	Total Payments
ABT Associates, Inc.	Bethel Evaluation	N/A	N/A	$ 61,899.00
ISU	YETI Evaluation	N/A	N/A	$ 33,000.00
NIU	Income Budget Evaluatiom	N/A	N/A	$ 26,000.00
NIU	Work Pays Evaluation	N/A	N/A	$ 78,000.00
Prevention First	Project Success Technical Assistance	N/A	N/A	$ 32,000.00
SSU *	GPSI	N/A	N/A	$ 10,342.00
SSU *	GPSI	N/A	N/A	$ 10,342.00
U of I (C)	Family Responsibility Demo Evaluation	N/A	N/A	$ 51,000.00
U of I (C)	Project Success Formats	N/A	N/A	$ 13,200.00
Youth Guidance	Youth Employment & Training	1,000	Varied	$220,960.00
TOTAL		**1,000**		**$536,743.00**

*This contract received FY 1995 grant funds to continue services through FY'96.

Table 15. AFDC-JOBS GRANTS
FISCAL YEAR 1995

Agency	FTEs	Type of Contract	Length of Training	Persons Served	Total Payments
National Office of Program Dev.	2.00	Training for IDPA Case Managers	N/A	N/A	$ 115,000.00
ASPIRA of Illinois	0.91	Career Related Placements	Varied	*	$ 50,000.00
*Illinois Caucus for Adolescent Health	0.20	Parent/Child Education Program	Varied	35	$ 83,500.00
Marcy Newberry Assoc.	4.26	Parent/Child	Varied	40	$ 16,500.00
Totals	7.37				$ 265,000.00

*This contract received FY 95 grant funds to continue services through FY 96.

Table 16. OPPORTUNITIES CONTRACTS
FISCAL YEAR 1995

College	FTEs	Type of Contract	Length of Training	Average # Served	Total Payments
Black Hawk College	7.5	Instruction, Training or Structured Activity	Varied	365	$ 145,200
Danville Area Community College	9	Instruction, Training or Structured Activity	Varied	258	$ 108,897
Illinois Central College	9	Instruction, Training or Structured Activity	Varied	416	$ 181,499
Kennedy King College	37	Instruction, Training or Structured Activity	Varied	993	$ 426,545
Lewis & Clark Community College	8	Instruction, Training or Structured Activity	Varied	432	$ 114,345
Lincoln Land Community College	6	Instruction, Training or Structured Activity	Varied	305	$ 108,900
Prairie State College	4	Instruction, Training or Structured Activity	Varied	253	$ 90,750
Richland Community College	9.5	Instruction, Training or Structured Activity	Varied	298	$ 117,975
Rock Valley College	11	Instruction, Training or Structured Activity	Varied	468	$ 172,413
South Suburban College	6	Instruction, Training or Structured Activity	Varied	434	$ 181,500
Total	107				$1,648,024
Illinois Community College Board*	3.25	Program Management	N/A	N/A	$ 217,000.00

*It includes $10,052.83 ICCB returned to IDPA at the end of September.

Table 17. TEEN PARENT INITIATIVE CONTRACTS
FISCAL YEAR 1995

Agency	FTE's	Type of Contract	Length of Training	Ave. Mo. Caseload*	Total Payments
AUNT MARTHA'S YOUTH SERV	7.23	Case Management	Varied	203	$136,095.78
BETHANY HOME INC	5.24	Case Management	Varied	106	$ 77,160.82
BETTER BOYS FOUNDATION	4.03	Case Management	Varied	94	$ 74,457.18
CATHOLIC CHARITIES/CHCGO	5.00	Case Management	Varied	323	$258,509.47
CEFS ECONOMIC OPP CORP	1.05	Case Management	Varied	45	$ 42,800.20
CHICAGO HOUSING AUTHORITY	2.50	Case Management	Varied	47	$ 34,198.22
CHILDREN'S HOME ASSOC/IL	0.88	Case Management	Varied	19	$ 15,196.04
COMM & ECON DEV ASSN/COOK	1.47	Case Management	Varied	132	$ 79,487.04
COMMUNITY RESOURCE CENTER	1.08	Case Management	Varied	36	$ 31,376.33
COMMUNITY SERVICES WEST	1.80	Case Management	Varied	73	$ 59,689.06
COOK CTY DEPT PUB HEALTH	2.50	Case Management	Varied	108	$ 85,035.27
CRITTENTON CARE/CNSLING	2.26	Case Management	Varied	47	$ 45,035.16
DEWITT-PIATT BI-CO HLTH	0.36	Case Management	Varied	11	$ 8,891.74
FIRMAN COMMUNITY SER	7.51	Case Management	Varied	228	$184,071.88
GOODWILL IND/LAKE CO	2.85	Case Management	Varied	93	$ 78,906.65
HABILITATIVE SYSTEMS, INC	1.16	Case Management	Varied	35	$ 36,872.73
HIGH RISK INFANT REG/MACON	3.08	Case Management	Varied	81	$ 66,328.31
HOYLETON YOUTH & FAM SVC	2.05	Case Management	Varied	103	$ 81,243.13
HYGIENIC INSTITUTE	1.70	Case Management	Varied	39	$ 26,996.02
JANE ADDAMS/ORR INF CTR	0.55	Case Management	Varied	16	$ 12,205.97
KISHWAUKEE COMMUNITY COLL	0.65	Case Management	Varied	23	$ 10,912.41
LAURA LEE FELLOWSHIP HSE	2.10	Case Management	Varied	56	$ 47,704.79
LECLAIRE-HEARST COMM CTR	1.80	Case Management	Varied	47	$ 42,854.81
LEWIS & CLARK COMM COLLEGE	4.65	Case Management	Varied	109	$ 58,792.00
MENTAL HLTH CTR/CHMPGN CO	2.44	Case Management	Varied	65	$ 67,350.44
MERCER CO HEALTH DEPT	0.17	Case Management	Varied	3	$ 2,425.02
MORGAN CO HOUSING AUTH	1.25	Case Management	Varied	21	$ 17,673.95
MT SINAI HOSPITAL MED CTR	4.12	Case Management	Varied	181	$ 112,871.79
QUINCY PUBLIC SCHOOLS	2.10	Case Management	Varied	32	$ 35,336.84
REGIONAL SUPT/SANGAMON CO	1.23	Case Management	Varied	46	$ 45,845.30
REGIONAL SUPT/SCHOOLS	1.70	Case Management	Varied	54	$ 53,413.99
REND LAKE COLLEGE	2.20	Case Management	Varied	88	$ 75,896.53
REV WILLIE JORDAN COMM SVC	1.84	Case Management	Varied	40	$ 15,722.95
SOUTHERN SEVEN HLTH DEPT	2.07	Case Management	Varied	43	$ 43,905.26
SPOON RIVER COLLEGE	1.02	Case Management	Varied	22	$ 27,395.63
SPRINGFIELD URBAN LEAGUE	1.35	Case Management	Varied	46	$ 38,282.43
TRI COUNTY URBAN LEAGUE	2.25	Case Management	Varied	65	$ 50,047.34
TRUMAN COLLEGE	3.00	Case Management	Varied	54	$ 26,089.08
URBAN LEAGUE-MET ST LOUIS	3.00	Case Management	Varied	97	$ 63,879.77
WEST SIDE FUTURE	4.75	Case Management	Varied	148	$ 102,319.59
WESTSIDE HOLISTIC FAM CTR	1.70	Case Management	Varied	66	$ 38,838.77
WINNEBAGO CO HEALTH DEPT	3.51	Case Management	Varied	130	$ 57,768.12
YOUTH SERVICE PROJECT INC	5.50	Case Management	Varied	138	$ 66,295.65
Total				3413	$2,536,179.46

*Average monthly caseload to be served according to the contract.

Table 18. TEEN PARENT INITIATIVE CONTRACTS/GRANTS FISCAL YEAR 1995

Agency	Type of Contract	Clients Served	Length of Training	Total Payments
Illinois Caucus for Adolescent Health	Teen Parent Initiative Training for Contractors and Staff	N/A	N/A	$ 10,000.00

Table 19. POST EMPLOYMENT DEMONSTRATION CONTRACTS/GRANTS FISCAL YEAR 1995

Agency	Type of Contract	Clients Served	Length of Training	Total Payments
Mathematica Policy Rsch	Evaluation N/A	$297,285.00		N/A
SSU	Evaluation	N/A	N/A	$ 10,112.00
Total				$307,397.00

Table 20. HOME SITE DEMONSTRATION CONTRACT/GRANTS FISCAL YEAR 1995

Agency	Type of Contract	Clients Served	Length of Training	Total Payments
Firman Community Serv	Home Visits Varied	$ 79,093.00		75
Health Federation of Philadelphia	Home Visitor Training	N/A	N/A	$ 10,000.00
Total		75		$ 89,093.00

FSE&T MAJOR ACCOMPLISHMENTS

The goal of Food Stamp Employment and Training (FSE&T) is to empower individuals to become self-sufficient through gainful employment. The target populations for FSE&T are non-assistance food stamp recipients, food stamp recipients who received Transitional Assistance, and food stamp recipients who receive Family and Children Assistance.

Individuals are provided with a comprehensive array of education, training, and pre-employment services to prepare them for the transition into the world of work. The services available to clients include basic education, job training, job readiness, job track, work experience, job search, grant diversion, and Earnfare.

FY 1995 Outcomes: A Year in Review

The success of the FSE&T program can be measured in both personal success stories of clients and by program outcomes. A monthly average of 10,372 individuals statewide were served by the FSE&T program during FY 1995. The total number of FSE&T participants entering employment surpassed 6,000. A brief review of FY 1995 follows:

- 3,159 FSE&T participants (non-Earnfare) entered employment; 2,873 Earnfare participants entered employment.
- Each month an average of 1,385 individuals participated in education and training; 2,344 individuals participated in job search; and 669 individuals participated in job readiness.
- A monthly average of 3,629 individuals participated in the Earnfare program statewide.
- A total of 2,914 individuals completed their six-month Earnfare assignment.
- 870 Earnfare employers statewide provided 5,576 contracted positions to volunteers participating in the program.

Court Ordered Earnfare Initiative

As a result of Senate Bill 10 (Public Law 89-6), FSE&T and the department's Division of Child Support Enforcement began a collaborative effort to help unemployed, non-custodial parents of AFDC children enter employment and meet their financial obligations. In April 1995, court-ordered/monitored job search began to assist unemployed non-custodial parents in finding employment. Non-custodial parents may also volunteer to participate in Earnfare. In FY 1996, courts will be able to order an unemployed non-custodial parent to participate in Earnfare if the parent says he cannot meet a child support obligation due to unemployment. The initiative enables the department to offer FSE&T and Earnfare services to non-custodial parents in an effort to assist them to gain employment and support their children. A downstate NCP/Earnfare Initiative is under development in St. Clair County.

National Recognition for Earnfare

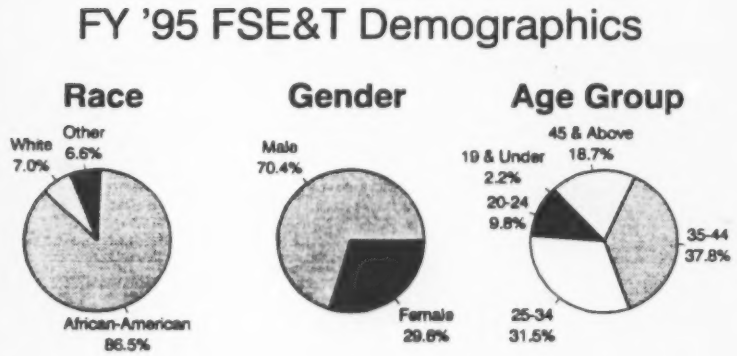
Illinois' Earnfare, one of the largest programs of its kind in the country, was selected as a 1995 Innovations Awards winner by the Council of State Governments. This puts Illinois' Earnfare in the national spotlight for its creative and successful approaches toward moving individuals from welfare to work.

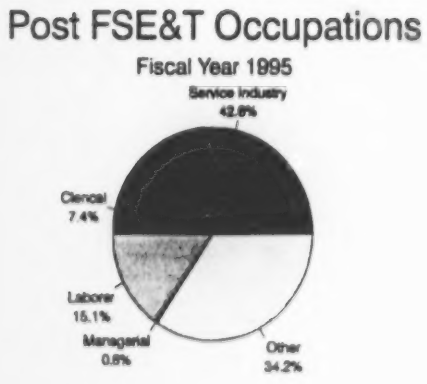
Earnfare was also a finalist in the Exemplary State and Local Awards (EXSL) program at the National Center for Public Productivity program at Rutgers University. As a finalist, Earnfare was recognized for addressing traditional problems with innovative solutions.

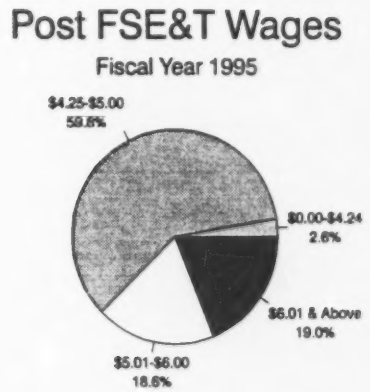
THE PEOPLE SERVED BY FSE&T

FSE&T serves non-assistance food stamp recipients, food stamp recipients who receive Transitional Assistance, and food stamp recipients who receive Family and Children Assistance. Participants may volunteer to participate in Earnfare.

Individuals participating in FSE&T activities enter the program with varied experiences, education levels, and skills. Some participants have limited or sporadic work histories. Some have low skill levels, while others have had to overcome personal barriers, such as substance abuse and alcoholism. Regardless of the individual backgrounds of our participants, they are encouraged to re-build their lives and move toward self-reliance (see Tables 21 and 22).







EMPLOYMENT AND TRAINING

Every FSE&T participant receives an orientation and an assessment to determine his or her educational level, employment history, and job interest. Based on that assessment, an employability plan is developed and the individual is placed in an appropriate component. In FY 1995, a monthly average of 1,099 individuals received a program orientation. A monthly average of 1,139 individuals were given an assessment or reassessment (see Tables 23 and 24).

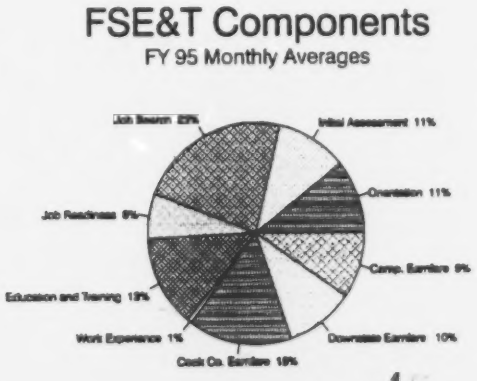
Individuals who need to upgrade their education level or job skills to enhance employability receive referrals to education/training resources and relevant supportive services. They can receive their GED certificates and participate in vocational training in a variety of fields. In FY 1995, a monthly average of 1,385 individuals participated in education and training components (see Tables 23 and 24).

Job-ready individuals are placed in job search and are provided with a transportation allowance to look for a job. In FY 1995, a monthly average of 2,344 individuals participated in the job search component. Participants who find permanent employment receive initial employment expenses to assist in the transition from welfare to work (see Tables 23 and 24).

Individuals who need to enhance or refine their job-seeking skills are placed in job readiness. This component contains a variety of coordinated activities, including counseling, life and job seeking skills training, job placement, and retention services. During FY 1995, a monthly average of 669 individuals participated in the job readiness component (see Tables 23 and 24).

If individuals have barriers to employment, such as substance abuse, alcoholism, or mental health problems, they are referred to the appropriate service provider in the community. In FY 1995, staff referred over 2,700 participants for such services.

Outreach and recruitment of both clients and employers is a never ending process, and has resulted in the program becoming an integral part of the communities we serve. Our community partners view FSE&T as a viable avenue to employment. FSE&T goes where the people are. This may include hanging posters in breadlines, day care centers, and homeless shelters; speaking at neighborhood or community organization meetings; and participating in job fairs.



EARNFARE

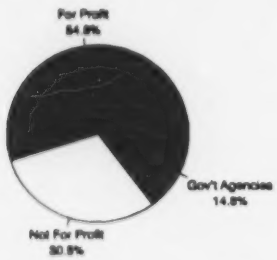
Overview

When state-funded Transitional Assistance was eliminated for employable adults, Illinois was challenged to create a work-related source of income for people who had been dependent upon a state welfare program. Earnfare was created to meet that challenge. Earnfare's goal is to place the hard-to-serve unemployed into unsubsidized employment. Since Earnfare began in 1992, the program has provided these individuals with opportunities to gain work skills and experience while they earn a pay check.

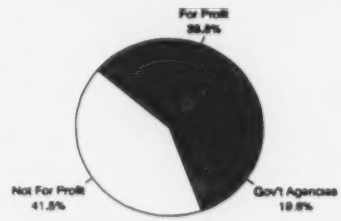
A Partnership That Works

The department administers Earnfare in the city of Chicago with assistance from public and private sector employers, neighborhood businesses and community organizations. In areas outside of Chicago, IDPA administers Earnfare through contracts with township and county governments. In FY 1995, 870 Earnfare employers statewide provided 5,576 contracted positions to volunteers participating in the program. To assist participants in making the sometimes difficult transition from subsidized Earnfare to permanent employment, the department has contracted with specialized providers to provide pre-employment and job placement services (see Tables 25 and 27).

FY'95 Earnfare Employers

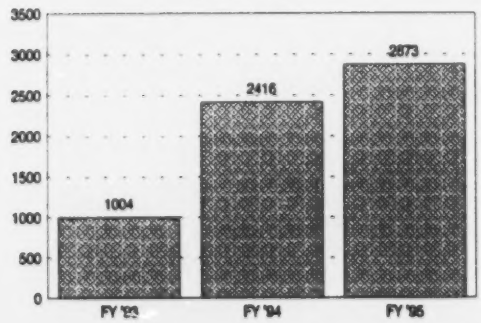


FY'95 Contracted Positions



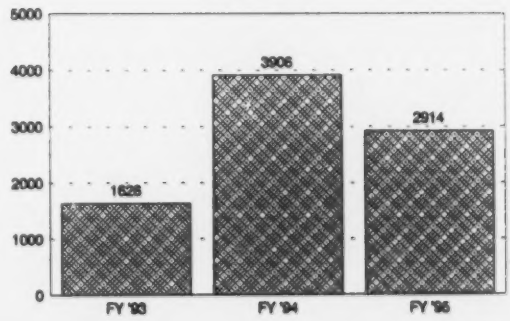
Earnfare Clients Entering Employment

By Fiscal Year



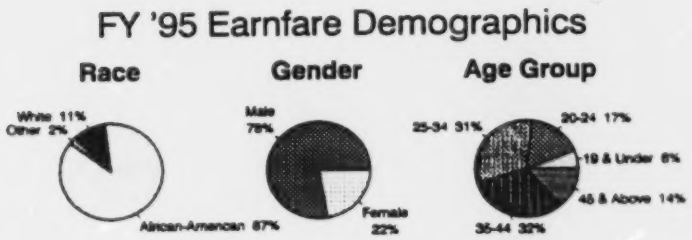
Earnfare Clients Completing Six Months

By Fiscal Year



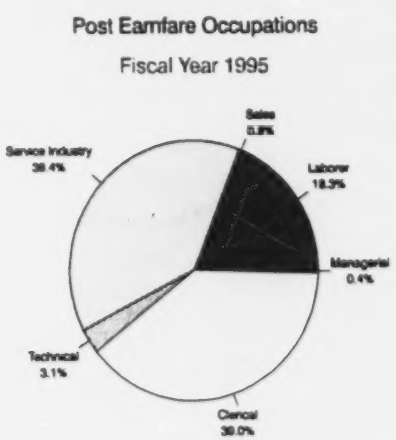
The People of Earnfare

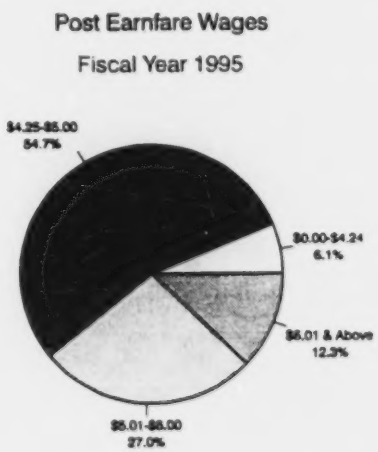
Earnfare is a voluntary program providing employment opportunities to unemployed adults who receive food stamps. Each year Earnfare has consistently increased the number of clients finding permanent employment. Since FY 1993, the Earnfare program has helped more than 6,200 individuals statewide obtain permanent unsubsidized employment.



The Program and Its Services

Earnfare participants can work up to 80 hours a month and earn up to $231 a month, after working the number of hours needed to cover the value of their food stamps. A participant may participate for six months out of any consecutive 12-month period. Supportive services include transportation, clothing, and job search allowances, as well as initial employment expenses. The department also provides worker's compensation coverage.





FSE&T Expenditure Detail
Fiscal Year 1995

	Expenditure	Percent of Total
Central Office Staff *	$ 373,525	2.13%
Field Services Staff (108)	$ 4,739,145	27.05%
Related Costs	$ 1,289,685	7.36%
Earnfare Contracts		
Employer Contracts	$ 2,581,918	14.74%
Comprehensive Contracts	$ 3,950,466	22.55%
Local Gov. Unit Contracts	$ 2,698,140	15.40%
Placement	$ 1,800	0.01%
Non-Custodial Parent	$ 8,853	0.05%
Other Client Related Payments	$ 761	0.00%
Tokens & Transfers	$ 1,744,600	9.96%
Transportation	$ 3,311	0.02%
Other Support Services	$ 127,448	0.73%
Totals	$17,519,652	100.00%

*Central office costs are not tracked by AFDC-JOBS and FSE&T program areas; the costs are prorated. Central office staff totals 34.

Food Stamp Employment and Training

A total of $17,519,652 was spent for the FSE&T program in FY 1995. Services were provided to a monthly average of 8,134 individuals in components. The FSE&T program earned approximately $9.4 million in federal matching funds in FY 1995.

Central Office Staff

FY 1995 expenditures for central office staff were $373,525, which is 2.13 percent of total program expenditures. These expenditures cover the cost of central level management staff and related activity associated with overall program management. Examples include program evaluation, personnel management, monthly reporting, maintaining information systems, budget preparation, monitoring expenditures, and controls. Central office costs are prorated based on FSE&T's share of total employment and training expenditures.

Field Services Staff

Expenditures for field services staff represent 27.05 percent of total program expenditures and 93 percent of total expenditures for staff. Field services staff are responsible for the day-to-day provision of direct client services and program implementation. Specific activities associated with this function are client outreach, program orientation and assessment, working with clients to develop employability plans, overall case management services, and follow-up. Staff also play a key role in recruiting employers and volunteers and contract development for the Earnfare program. The cost associated with this activity is $4,739,145.

Related Cost

Costs such as equipment, telecommunications, commodities, and travel are assigned to the related cost item. These costs represent 7.36 percent of total program expenditures.

Earnfare Contracts

Earnfare contracts and grants total $9,241,177 and represent 52.75 percent of FSE&T expenditures. Employer contracts are for the payment of wages to clients who are working with either private or public sector employers. Comprehensive contracts are for the payment of wages and supportive services to Earnfare clients. Comprehensive contractors also receive funding to develop Earnfare work agreements and recruit clients for the program. Local governmental contracts are with downstate townships. Contracts cover the payment of wages and supportive services. A small portion of program expenditures was spent on contracts for unsubsidized job placements and for non-custodial parent contracts. The latter includes payments for wages and transportation for clients receiving AFDC who have been ordered to participate in Earnfare because they have indicated in court that unemployment prevents them from providing financial support for their children.

Other Client Related Payments

Other client-related payments include worker's compensation and payment of wages when a contractor defaults. These payments equal $761 and 0.00 percent of program expenditures.

Tokens and Transfers

Expenditures for tokens and transfers account for $1,744,600 or 9.96 percent of program expenditures. Tokens and transfers are given to clients in the Chicago metro area to cover the cost of transportation.

Transportation

Expenditures for transportation beyond payments for tokens and transfers account for 0.02 percent or $3,311 in program expenditures.

Other Supportive Services

Examples of other supportive services would include the cost of initial employment expenses and books for GED classes. These costs account for $127,448 or 0.73 percent of program expenditures.

FSE&T Tables

Table 21. Demographics of Participants/Placed in Employment for FSE&T

Characteristics	Food Stamp Employment & Training	
	Number Participants	Number Placed in Employment
Race:		
White	1,612	414
African American	19,953	4,804
Latino	1,037	330
Other	498	72
TOTAL	***23,100***	***5,620***
Age:		
19 and Under	510	89
20-24	2,263	562
25-34	7,266	1,699
35-44	8,741	2,124
45-54	3,848	977
55 and Over	472	169
TOTAL	***23,100***	***5,620***
Gender:		
Male	16,267	3,350
Female	6,833	2,270
TOTAL	***23,100***	***5,620***
Education:		
No School	142	13
Some Elementary	878	94
Elementary	316	24
Some High School	1,885	137
High School	293	47
Completed GED	10	2
Post Secondary Vocational Training	1	0
Some College	76	24
College Degree	7	2
Post Graduate College Degree	2	0
Missing	19,490	5,277
TOTAL	***23,100***	***5,620***
Area of Residence:		
Cook County	23,100	5,620
Downstate	5,733	412
TOTAL	***28,833***	***6,032***
Work Experience:		
No Work Experience	1,056	N/A
Professional, Technical, Managerial	166	N/A
Clerical	90	N/A
Sales	35	N/A
Craftsman, Foreman	79	N/A
Operatives (Machinery/Vehicle)	134	N/A
Service	693	N/A
Farm and Other Labor	1,405	N/A
Miscoded/Missing	19,442	5,620
TOTAL	***23,100***	***5,620***

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Table 22. Placements and Wages for FSE&T and Post-Earnfare

Occupations/Wages	FSE&T Participants	Post Earnfare Participants
Occupations:		**Total**
Professional	33	12
Clerical	376	1,101
Service	2,171	1,128
Agriculture	50	525
Processing	7	
Machine Trade	17	86
Benchwork Occupations	4	
Structural Work	691	
Miscellaneous	1,744	21
TOTAL	***5,093***	***2,873***
Wages:		
$0.00 - $4.24	130	169
$4.25 - $5.00	3,047	1,578
$5.01 - $6.00	947	778
$6.01 - $7.00	411	105
$7.01 - $8.00	249	179
$8.01 - $9.00	122	37
$9.01 and Over	187	27
TOTAL	***5,093***	***2,873***

Totals for Year

Table 23. Non-Exempt/Exempt/Total Clients Active for FSE&T by Month *

Month	Non-Exempt Clients Active in FSE&T Components	Exempt Clients Active in FSE&T Components	Total Clients Active in FSE&T Components
July	10,852	112	10,964
August	10,389	103	10,492
September	10,010	76	10,086
October	9,607	82	9,689
November	9,659	100	9,759
December	9,799	85	9,884
January	9,869	99	9,968
February	10,120	101	10,221
March	10,483	111	10,594
April	10,768	110	10,878
May	10,884	102	10,986
June	10,841	96	10,937
Averages	10,274	98	10,372

* Includes Orientation and Assessment Activity

Table 24. Participants/Employed by Activity for FSE&T

Activity	Food Stamp Employment & Training		
	Average Number Per Month	Unduplicated Number of Participants	Number Placed in Employment
Orientation	1,099	n/a	724
Job Search/Readiness	3,013	8,635	1,344
Initial Assessment	1,139	n/a	751
Job Placement Earnfare Contract	34	408	125
Earnfare - Cook County	1,569	6,551	1,407
Earnfare - Comprehensive Contracts	979	3,215	936
Earnfare - Downstate	1,081	5,733	405
Post-Secondary BA/BS	2	2	1
Post-Secondary AA	2	2	2
Ed. & Training - Contract Code	17	110	11
E&T/Earnfare - Contract Code	0	2	1
Job Training	297	811	117
Literacy	326	1,029	47
ESL	145	420	14
ABE	113	276	16
GED	434	1,244	81
High School	45	115	3
On the Job Training	4	12	17
Work Experience	73	268	30
FSE&T Grant Diversion	0	0	0
Total	*10,372*	*28,833*	*6,032*

Table 25. Earnfare Participant Information

Number of Clients Participating														
	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	TOTAL	Mo. Avg
Chicago Earnfare Employers	1,239	1,230	1,449	1,554	1,615	1,617	1,605	1,692	1,753	1,728	1,689	1,656	18,827	1,569
Comprehensive Employers	1,111	1,159	568	626	834	921	977	963	1,059	1,193	1,196	1,146	11,753	979
LGU Contractors	1,080	1,052	1,009	1,010	1,007	1,025	1,090	1,168	1,186	1,137	1,094	1,109	12,967	1,081
Statewide Total	3,430	3,441	3,026	3,190	3,456	3,563	3,672	3,823	3,998	4,058	3,979	3,911	43,547	3,629
Number of Clients Completing Six Months														
	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	TOTAL	Mo. Avg
Chicago Earnfare Employers	51	95	68	99	89	33	49	53	67	68	50	49	771	64
Comprehensive Employers	81	192	91	76	44	81	71	58	67	57	74	78	970	81
LGU Contractors	107	38	143	85	108	76	50	50	138	116	101	161	1,173	98
Statewide Total	239	325	302	260	241	190	170	161	272	241	225	288	2,914	143
Number of Clients Entering Employment														
	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	TOTAL	Mo. Avg
Chicago Earnfare Employers	155	163	243	99	111	104	60	78	120	97	103	192	1,525	127
Comprehensive Employers	134	140	90	110	42	65	59	59	66	57	52	62	936	78
LGU Contractors	26	53	48	27	21	33	26	25	29	40	34	50	412	34
Statewide Total	315	356	381	236	174	202	145	162	215	194	189	304	2,873	239

Table 26. Sanctions/Disqualifications for FSE&T

Sanctions/Disqualifications	FSE&T
Disqualifications	26,575
Sanctions	1,800
Total	28,375

Numbers reflect annual totals

Table 27. Chicago Earnfare Employers by Category - FY 1995

For-Profit Employers	Allocated Positions
AA and A Insurance, Inc.	2
ABA Auto Wreckers, Parts and Towing	3
ASEO Co	12
Aaron Glass and Tops	7
Accurate Publishing Company	2
Alto Mfg. Co.	2
Amco Corporation	3
American Rack Co., division of Assoc. Rack Corp.	1
Aranda's Bumpers	2
Art's Transportation, Inc.	5
Assemblers, Inc.	2
Aztec Supply Corp.	8
B and D Custom Upholstering, Inc.	2
BJ Auto Service	2
Beaver Capital Enterprises	7
Bensol International Merchants, Inc.	2
Best Kept Secret Boutique	2
Buddy Bear Flea Market	1
C & L Petroleum Company	4
CFR Executive Search	1
CJG Communications	6
Captain's Hard Time Dining	12
Caseys Travel Service	3
Central Metal Strip, Inc.	7
Charles D. Murdock Business Institute Inc.	5
Chicago Marriott Downtown	9
Chicago Meat Processors, Inc.	12
Clarence's House of Bar-B-Q	1
Cosmetic Health Center	4
Credit Designers	6
Credit World	3
Cutting Edge	3
D & F General Contractor	15
D.R. Balti	10
Diversified Realty Group, Inc.	30
Diversified Realty Group, Inc.	7
Dr. Amilcare DePalma	1
E. Dixson Brown Tax Service	3
E.L.A. Security, Inc.	35
Elec Tax Business Services, Inc.	2
Erv's Tires	1
Evanston Truck Rental	2
Express Personnel Services	1
Eyes Unlimited	10
Fairmont Hotel	9

For-Profit Employers	Allocated Positions
Feminique Beauty Salon & Boutique	3
Fernchar Textiles Co.	8
G.B. Patel DDS	2
Gas Plus Car Wash - Food Mart	2
H. Sattler Plastics Co., Inc.	1
Halsted Street Laundromat	5
Harlem Insurance Agency	2
Harmon Brothers Auto Rebuilders	8
Harmon Motor Services	5
Helpers Incorporated	8
Hispanic Management International, Inc.	27
Home-Boy's Fast Food	5
Hopkins Illinois Elevator Co.	3
Humboldt Park Development Corporation	6
Hyde Park Communication	4
Illinois Telephone Corporation	1
Imperial Mirror and Glass Company	16
Inland Midwest Corporation	1
J.B. Watts Company, Inc.	2
J.R. Enterprise	3
J/R Kuchler Ltd. D/B/A Jackson Hewitt Tax Service	2
JMM Contractors, Inc.	10
Jake's Pizza International, Inc.	4
Jake's Pizza International, Inc.	4
Jake's Pizza International, Inc.	4
Jane Addams Resource Corporation	1
Josram Inc. d/b/a Aamco Transmissions	2
Kentile, Inc.	10
L & M Plastics	3
L. and L. Auto Parts	4
L.A. Communications	2
Landmark Liquidation and Auction Co.	2
Laredo Auto Parts	7
Las Villas Bakery	6
Laurem Business Center	1
Law Offices of Nick Tancredi	3
Le'Na Travel Agency	1
Lin West Corp. d/b/a Aamco Transmissions	2
M and M Soul Food Carry Out	2
MAY-A-MEDIC Communications Services	7
MW Employment Services, Inc.	2
Magenta Corporation	6
Marc L. Gilbert/DBA Jackson Hewitt	4
Marriott Corporate Service	8
Marriott Courtyard Chicago Downtown	3
Marriott Courtyard O'Hare	3
Marriott Management Food Services-Concordia Univ.	3

For-Profit Employers	Allocated Positions
Marriott Mangaement Food Svcs.-Benedictine College	2
Marriott Management Services-Northwestern Univ.	30
Marriott O'Hare Suites	2
Marriott Oak Brook	7
McKinney's Home Day Care Center	6
Miami Aircraft Support O'Hare Intl. Air France	6
Mid-America Professionals	8
Midwest Commerical Maint.	9
Mighty Builders Co.	7
Montoya & Sons Construction Co., Inc.	1
Mr. G's Supper Club	10
Mutual Truck Parts Co., Inc.	4
N & L Pest Control Co., Inc.	2
Nail F/X	2
O'Hare Marriott	7
OPP Ltd. Inc. D/B/A PIP Printing	1
Original White's Shrimps Inc.	3
P.M.A. Insurance Services	2
Personal Preferences Companies, Inc.	3
Pestmaster Exterminating Incorporated	8
Pierre's Catering, Inc.	6
Priority Ring, Ltd.	12
Professional Playhouse Day Care	3
Quality Care Day Care	1
Quantum Visual Merchandising, Inc.	8
R.C. Community Realty, Inc.	2
Ramos Movers Inc.	3
Ravenswood Mortgage Corp.	6
Renaissance West Realty Co.	10
Rene's Auto Classics, Inc.	5
Rose Mortgage Corporation	2
Ryan Temporary Services, Inc.	4
S.O.S. Smart Office Services, Inc.	11
Sam Harper & Sons	7
Sky Chefs	75
Smith Construction Group, Inc.	6
South Shore Pizza A Gourmet Restaurant	4
Southtown Electric	3
Suburban Job-Link Corporation	125
Supercare Landscaping & Janitorial Service	2
Superior Decorating Janitorial Service	6
Susan Gale Personnel Service	3
Szabocsik and Associates	1
Taxes, Accounting & Business Serv., Inc.	2
Techknow	1
Telecom Systems	2
The Insurance Source Insurance Agency, Inc.	2

For-Profit Employers	Allocated Positions
The Office Addition	2
The RREEF Funds	1
Townsend Dental Ltd.	3
Treasure Island Travel	2
Tree Towns Clinical Laboratory	3
U.S. Spice Mills, Inc.	5
Unemployment Compensation Consultants	5
Unibody	5
Vending Consultants Ins.	4
Vista Management	20
Wall Street International, Inc.	7
Weather-Tite Inc.	2
West Bureau Enterprises Inc.	3
William Moorehead & Associates	43
Wilson Real Estate and Motels, Inc.	6
Wojo's	1
Wojo's on Cicero	1
Work Processing Industries	10
Wright Professional Business Service	6

158 Chicago For-Profit Employers
1,046 Allocated Positions

Not-For-Profit Organizations	Allocated Positions
A World of Fun Learning Center	2
ASI	10
Abraham Lincoln Centre	10
Access Living of Metropolitan Chicago	3
Action Coalition of Englewood	3
Agency Metropolitan Program Services, Inc.	1
Albany Park Community Center	2
Alivio Medical Center	2
Allison United Foundation for Better Living	2
Ashunti Residential Management Recovery System	4
Bethel Day Care Center	3
Bethlehem Lutheran Church & School	1
Bonaventure House	3
Breakthrough Urban Ministries	3
Cambodian Association of Illinois	2
Catholic Bishop of Chicago/Community of St. Sabina	8
Central United Baptist Church	10
Chicago Area Health & Medical Careers Program	2
Chicago Commons	14

Not-For-Profit Organizations	Allocated Positions
Chicago Urban League	4
Christopher House	24
Comm. For The Preservation of The Bradley Center	4
Community Affiliation for Repairs for the Elderly	1
Community Christian Alternative Academy (CCA)	4
Community Human Services, Inc.	10
Community Learning Center, Inc.	4
Comprehensive Community Organization	4
Congregation Bnei Ruven	1
Council of Economic Opportunity	2
D&D Save The Children Community Organization	10
Dev Corp North	3
Devon North Town Business & Professional Assn.	1
Douglass-Tubman Youth Ministries	6
El Buen Pastor/Hermosa Salem UMC	3
El Fundamento Latino	6
Esperanza Community Services	5
European American Association	3
Excellent Way Urban Outreach Ministry	5
Eyas Community Services	1
Family Enrichment Counseling Center, Inc.	1
Family Guidance Centers	4
Fifth City: Chicago Reformulation Corporation	15
Financial Services Unlimited/The Housing Exchange	6
General Assembly & Church of the 1st Born, Inc.	10
Girl Scouts of Chicago	2
God Squad, Inc.	3
Golden Age Foundation	1
Greater Chicago Food Depostiory	45
Howard Area Community Center	3
Human Resources Development Institute, Inc.	5
Inner Voice, Inc.	12
Job Resources for the Disabled	1
Jobs For Youth	3
Josephinum High School	5
Kenyatta's Day Care	3
Lake View East Chamber of Commerce	5
Lakeside Telecommunications, Inc. d/b/a WSSD Radio	5
Lawndale Business & Local Development Corp.	1
Lawndale Community Church	2
Lawrence Hall Youth Services/Project SKIL	5
Legal Assistance Foundation--Crime Victim Project	2
Lincoln-Belmont YMCA, YMCA of Metropolitan Chicago	2
Lutheran Social Services/Scattered Site Housing	10
M.E.D.A. Organization	2
Marcy-Newberry Association, Inc.	2
Mary's Room and Boarding House	4

Not-For-Profit Organizations	Allocated Positions
Matthew House	10
Mexican Community Committee	22
Mid Austin Steering Committee	2
New Age Services Corporation	4
New Beginnings Recovery Homes, Inc.	4
New City Community Counsil	6
New Hope Community Service Center	6
New Life Outreach Ministries	2
Nkrumah-Washington Community Learning Center	4
Northwest Institute for Contemporary Learning, Inc.	3
Northwestern University Settlement	4
Options For People, Inc.	12
Our Lady Gate of Heaven School	5
Pan American Chamber of Commerce	10
People for Community Recovery, Inc.	4
Polish Welfare Association	3
Renaissance Adult Day Care Center at St. Ailbe, Inc.	3
Residents For Emergency Shelter (R.E.S.T.)	5
Resource Center	2
Roseland Christian Ministries Center	11
Roseland Day Care Center And Kindergarten	4
SSCC-Job Locator Service	5
Second Harvest	1
Sixth-Grace Presbyterian Church	4
South Austin Community Development	4
South East Alcohol & Drug Abuse Center	3
South Shore United Methodist Child Care Center	3
St. Angela	4
St. Barnabas Urban Center	4
St. Benedict Parish	4
St. Elizabeth Church	2
St. Fidelis Social Services	2
St. Peter Canisius Parish	2
St. Thomas Episcopal Church	2
The Academy for Learning, Career Develop & Job Placement	3
The Catholic Charities of the Archdiocese of Chicago	75
The Center for Rehabilitation & Training	6
The Ecumenical Institute	2
The Portal of Hope Multi-Purpose Center	3
The Real Estate Tax Institute	6
The Salvation Army Chicago Lawn Corp.	1
The Salvation Army/Tom Seay Center/TEFAP Program	6
The Woodlawn Organization	15
Universal Family Connection, Inc.	2
Valet Parking Service, Inc.	7
WSCORP Communiversity Inc.	2
Wentworth Community Services/Gingerbread House	3

Not-For-Profit Organizations	Allocated Positions
Westside Association For Community Action (WACA)	4
Worldwide Rainbow Development Corp.	1
Wright Tracks Educational & Community Dev. Center	6

116 Chicago Not-For-Profit Organizations
653 Allocated Positions

Governmental Agencies	Allocated Positions
Chicago Housing Authority	110
Il Guardianship & Advocacy Commission GAC Fund	2
Office Of The Public Guardian Of Cook County	4

3 Governmental Agencies
116 Allocated Positions

277 Chicago Earnfare Employers
1,815 Total Allocated Positions

Table 28. Chicago Earnfare Comprehensive Contracts - FY 1995

Provider	Amount Obligated	Contracted Monthly Positions	Average Positions Filled Monthly	Billed Unsubsidized Placements
A-Prime Agencies, Inc.	$ 251,062	66	50	39
Catholic Charities of the Archdiocese of Chicago	$ 152,034	45	25	12
Chicago Institute for Economic Development	$ 27,868	30	3	1
Citizens Information Service of Illinois (CIS)	$ 228,414	64	38	44
Community Human Services, Inc.	$ 86,604	40	15	13
D & D Save The Children	$ 279,467	67	54	45
Goodwill Industries of Metropolitan Chicago	$ 111,143	50	19	2
Habilitative Systems, Inc.	$ 190,389	44	38	14
Jewish Vocational Service (JVS)	$ 103,869	40	18	21
Kenwood-Oakland Community Organization	$ 226,455	55	38	18
Latin American Chamber of Commerce	$ 38,359	1	0.4	1
Marriott International, Inc.	$ 132,270	57	11	14
Pan American Chamber of Commerce	$ 55,538	60	6	6
Rose Garden Community Service, Inc.	$1,293,122	400	304	135

Provider	Amount Obligated	Contracted Monthly Positions	Average Positions Filled Monthly	Billed Unsubsidized Placements
South Austin Coalition	$ 126,732	45	36	14
United Services of Chicago	$ 747,964	214	205	46
Westside Health Authority	$ 287,364	74	65	27
TOTALS	**$4,338,663**	**1,352**	**925.4**	**452**

Table 29. Full Time Equivalents (FTE's) for Contract Period - FY 1995

Earnfare Comprehensive Contracts	FTE's
A-Prime Agencies, Inc.	2.60
Catholic Charities of the Archdiocese of Chicago	1.28
Chicago Institute for Economic Development	0.93
Citizens Information Service of Illinois (CIS)	2.50
Community Human Services, Inc.	1.62
D & D Save The Children	3.00
Goodwill Industries of Metropolitan Chicago	0.75
Habilitative Systems, Inc.	1.53
Jewish Vocational Service (JVS)	1.70
Kenwood-Oakland Community Organization	2.10
Latin American Chamber of Commerce	1.11
Marriott International, Inc.	2.28
Pan American Chamber of Commerce	2.00
Rose Garden Community Service, Inc.	3.50
South Austin Coalition	1.55
United Services of Chicago	7.00
Westside Health Authority	2.40
Total FTE's for Earnfare Comprehensive Contracts	**37.85**

Table 30. Downstate Earnfare Employers - FY 1995

County	LGU	For Profit	Not for Profit	Gov't. Agency	Total	Allocated Positions
Alexander	Alexander	2	5	8	15	75
Marion	Alma	0	1	1	2	4
Franklin	Benton	5	16	1	22	39
Franklin	Browning	4	1	3	8	12
Saline	Brushy	0	0	1	1	5
St. Clair	Canteen	6	14	2	22	63
Saline	Carrier Mills	0	1	4	5	22
Franklin	Cave	4	0	3	7	10
Marion	Centralia	2	10	6	18	48
St. Clair	Centreville	30	2	8	40	250
Vermilion	Danville	1	5	4	10	45
Macon	Decatur	52	8	6	66	169
Franklin	Denning	9	2	6	17	17
Saline	East Eldorado	2	2	5	9	4
St. Clair	East St. Louis	43	20	16	79	7
Franklin	Eastern	1	0	2	3	4
Franklin	Equality	5	0	0	5	25
Franklin	Ewing	2	0	4	6	187
Franklin	Frankfort	10	6	8	24	24
Gallatin	Gold Hill	4	4	3	11	7
Franklin	Goode	4	0	4	8	6
Hardin	Hardin	1	0	12	13	25
Saline	Harrisburg	3	4	5	12	25
Johnson	Johnson	4	1	0	5	6
Marion	Kinmundy	2	0	2	4	3
Massac	Massac	5	1	8	14	30
Jefferson	Mt. Vernon	28	5	9	42	56
Jackson	Murphysboro	4	0	0	4	30
Marion	Odin	4	0	1	5	2
Kankakee	Pembroke	0	1	4	5	13
Pulaski	Pulaski	1	0	8	9	23
Marion	Sandoval	5	0	3	8	11
Franklin	Six-Mile	0	0	4	4	19
Sangamon	Springfield	5	2	1	8	9
St. Clair	Stites	0	0	2	2	26
St. Clair	Sugar Loaf	1	0	0	1	5
Franklin	Tyrone	2	0	8	10	15
Union	Union	1	0	3	4	10
Williamson	Williamson	26	2	20	48	57
Downstate Totals		**278**	**113**	**185**	**576**	**1,388**

Table 31. Earnfare Job Placement Grants - FY 1995

Provider	Amount Obligated	Contracted Placements	Entered Employments
Jewish Vocational	$108,496	83	14
Phoenix Society	$112,700	86	0
Safer Foundation	$150,000	162	46
Neighborhood Institute	$95,365	70	44
Macon-DeWitt	$38,000	45	10
TOTAL	**$504,561**	**446**	**114**

Legislative Changes

Legislation which passed during FY 1995 which will make major changes in the state welfare programs. These changes include:

Senate Bill 10 (Public Law 89-6)

- **Targeted Work Initiative (TWI).** This initiative is the largest time limited program in the nation and begins February 1996 statewide. AFDC parents whose youngest child is 13 or older will be required to seek and accept employment or lose assistance after 24 months without work.

- **Court Ordered Earnfare.** Non-custodial parents of AFDC children will be assigned by the courts to supervised job search and Earnfare work assignments.

- **Transfer of Extraordinary Child Support Enforcement Cases to the Department of Revenue**. Beginning January 1996 the department will refer those cases in which a delinquency is owed to the Department of Revenue to seize assets just as it collects delinquent taxes.

- **Utilize Expanded License Withholding to Improve Child Support Collections.** Implementation began in June 1995. The Department of Professional Regulation and other agencies have begun revoking or suspending the licenses of parents who are certified by IDPA as ones who are delinquent in payments.

- **Pilot Program to Adjudicate Paternity within Six Months of Welfare Application.** The adjudication of paternity within six months of application or redetermination will be a condition of eligibility for AFDC and Medicaid upon receipt of federal funds.

- **Get A Job (GAJ).** This initiative began statewide in November 1995. All new applicants for AFDC whose youngest child is age 5-12 will be automatically enrolled in Job Search for six months.

- **Family Cap.** Effective January 1996, an increase in cash assistance will not be provided for the birth of subsequent children born to a mother who has been receiving assistance for 10 months.

- **Children of AFDC Recipients Must Attend School.** AFDC parents whose children in grades 1-6 have excessive absences will have their AFDC check redirected to community agencies and receive intervention services until attendance improves. If attendance does not improve, assistance will be sanctioned. As of January 8, 1996, 1,183 schools statewide are participating in this initiative.

- **AFDC Teen Parents Must Attend School.** With the passage of rules in February 1996, the exemption of a parent under age 16 from participation in the educational component of the JOBS program is eliminated.

- **AFDC Teen Parent Live At Home.** Requires teen parents 17 and under to stay with their parents as a condition of receiving AFDC beginning September 1995.

- **Sunset AFDC Program.** The AFDC program will end on January 1, 1999.

House Bill 23 (Public Law 89-6)

- **Income Budgeting Demonstration Project.** Requires clients to report income quarterly to project and budget income for the following quarter. Unreported income of clients detected from a DES tape match results in cancellation of assistance (pending waiver approval).

- **Exempt Clients Who Volunteer for the JOBS Program May Be Sanctioned.** Exempt volunteers who attend the JOBS orientation and assessment will be treated as nonexempt clients and be subject to sanctions for non-cooperation.

- **Limits Participation in Below Postsecondary Education to 24 Months Unless Employed Part-Time.** Limits a client's participation in literacy, basic adult education or GED education programs, except those in high school, to 2 years unless the individual is working or participating in a work activity.

- **Private Employer Sponsors Can Be Used in Work Experience.** JOBS clients in work experience can be assigned to private or not-for-profit employers or state agencies.

- **Clients in Postsecondary Education Must Be Employed Part-Time.** Prohibits the department from approving a client's participation in any postsecondary education program other than full time, short-term vocational training for a specific job unless the client is also employed part-time.

APPENDIX

GLOSSARY

Administrative costs: Costs incurred in the running of a program, such as salaries, fringe benefits, and equipment. Includes case management services provided by program staff.

Aid to Families With Dependent Children (AFDC): Financial assistance, medical assistance, and social services available to families with one or more eligible dependent children.

Assessment: A program specialist and the client assess the employability of the client and develop an employability plan, based on the client's education, training, employment history, and interests, to enable the client to seek employment. Supportive service needs and temporary barriers to program participation are identified. Based on the initial assessment and the eligibility criteria for each component, the client is assigned to the appropriate component and receives component-specific participation requirements.

Cancellation: The closing of a public assistance case. This results in a person no longer receiving welfare checks because he/she is no longer eligible.

Conciliation: A process that must occur prior to sanctioning to resolve problems/disputes with participation. It consists of a Good Cause Determination Meeting and can also include a Conciliation Meeting if the dispute cannot be resolved. At the Conciliation Meeting, an agreement is signed and the client must act on the agreement. Exempt participants can also request conciliation. This process relates to both JOBS and Food Stamp Employment and Training clients (FSE&T).

Disqualification:

JOBS -With the implementation of JOBS, the concept of disqualification was eliminated for AFDC participants.

GA/TA -Loss of assistance when a non-exempt participant fails to attend an orientation meeting on two separate occasions or appear for an assessment interview without good cause. Assistance is resumed if the individual cooperates.

Distributive costs: Costs incurred in the provision of direct services to clients, such as contracts for special services, support services, day care, transportation, advocacy services, etc.

Downstate: The remainder of counties excluding Cook County and collar counties (Kane, DuPage, and Will).

Earned income: Income acquired through employment or profits from an activity in which an individual is self-employed.

Earnfare: Earnfare is a voluntary program that provides work opportunities to unemployed adults who receive Food Stamps.

Education & Training: Training programs funded by sources such as Social Service Block Grants and federally-administered financial assistance programs. Programs include adult basic education, literacy, English as a Second Language, high school, GED vocational training, AA degree, and BS/BA degrees.

Enrolled participant: An exempt (voluntary) or non-exempt (mandatory) individual participating in the employment program.

Exchange Program: Exchange is the title of the work supplementation component in which participants volunteer to exchange their welfare check for a paycheck. Exchange participants' welfare checks are used by employers to cover initial training expenses as well as subsidize a portion of the wages. The program participant receives a full-time job with full-time wages.

Exempt: Status of individual not required to participate in employment program activities. Exemptions can occur due to the age of the youngest child, physical or mental handicap, age of person applying for a grant, or responsibility of the grantee for the care of a relative in the home.

Food Stamp Employment and Training (FSE&T) Program: This program now serves food stamp recipients in Chicago who are receiving state Transitional Assistance or Family and Children Assistance. Non-assistance food stamp recipients will also be served as resources allow.

Full-Time Equivalent (FTE): Full-time equivalents (FTEs) are determined by adding the percent of time dedicated to the program for each employee. The percentages are reported in the provider's program budget. (100 percent = 1 FTE)

General Revenue Fund (GRF): Funds appropriated through state revenues.

Intensive Job Search: A component activity in which the participant attends job search training sessions and actively seeks employment.

Job Club: A component activity consisting of highly structured, intensive, motivational job seeking skills instruction. Job clubs are generally administered by an outside agency or educational facility. With the implementation of JOBS (April 1, 1990), this activity is included in job search for AFDC participants.

JOBS: The Federal Family Support Act's Job Opportunities and Basic Skills Training (JOBS) program under titles IV-A and IV-F of the Social Security Act assures that needy families with children obtain the education, training, and employment that will help them avoid long-term welfare dependence. Illinois implemented JOBS for AFDC participants on April 1, 1990.

Non-exempt: Status of clients mandated to participate in employment program activities.

Occupational titles (taken from U.S. Department of Labor Dictionary of Occupations):

Bench Work: Occupations requiring the use of hand held tools and machines to inspect or repair small products. Complex jobs may require reading blue prints, following patterns, and using a variety of hand held tools.

Clerical: This category consists of two occupational subcategories: clerical occupations (such as transcriber, data input operator, secretary, or file clerk) and sales occupations.

Structural: These occupations involve construction and repair of bridges, buildings, roads, motor vehicles, etc. Generally, work is outside, except for factory production line occupations.

Machine trades: These occupations involve the operation of machines that process such materials as metal, paper, wood, plastics, and stone. The more complicated jobs require an understanding of machine functions, blueprint reading, mathematical computations, and conformance to specifications.

Processing: These occupations involve refining, mixing, or otherwise treating substances for use as basic materials or stocks for further manufacturing treatment, or for sales as finished products to commercial users.

Miscellaneous: These occupations involve a wide range of services, including transportation of people and cargo, packaging of materials, mining, production and distribution of utilities, and artistic work.

Agriculture: These occupations involve farming, logging, hunting and fishing, and ground keeping.

Professional: These occupations require substantial educational preparation, usually at the university, college, junior college, or technical institute level.

Service: These occupations include domestic services, personal and health care services, dry cleaning, security, food, and janitorial services.

Opportunities: Like Project Chance, Opportunities is a federally-funded JOBS (Job Opportunities and Basic Skills Training) program for AFDC recipients. The program is provided by 10 community colleges which have contracted to provide program services in selected areas for a specific number of participants.

Orientation: The first phase of program activity, it is designed to advise participants of their rights and responsibilities and to provide information on available services and programs. Every participant is required to participate in this activity.

Participant: A person actively involved in an employment/training program.

Project Match: An employment assistance program for Cabrini Green residents in Chicago. The project focuses on assisting long-term welfare recipients to return to school, obtain vocational training, and find and keep viable jobs. Project Match documents the process of exit to serve as an example or lesson for a wider audience.

Reductions: The decrease of an assistance grant due to a material change in income or assets.

Registered: A person formally registered to participate in FSE&T activities. With the implementation of JOBS, registration was no longer a requirement for AFDC participants.

Returning to assistance: The action of reapplying and being approved for welfare after having been canceled from assistance.

Sanctions: Actions to stop or reduce payment to cases for a specific number of months. These actions are taken because a participant has failed to cooperate in some way relating to continued eligibility.

JOBS - (AFDC only) - The first sanction lasts until the client agrees to cooperate. The second sanction lasts three months or until the client agrees to cooperate, whichever is longer. Subsequent sanctions last for six months or until the client cooperates, whichever is longer.

TA - The first instance of non-cooperation is imposed for three fiscal payment months. The second and/or subsequent such instance is imposed for a period of six fiscal payment months.

Slot management model: A model which projects the use of supportive services by individuals in each of the federal target groups and by component, based on budget and historical cost data. This approach was designed to project the number of clients who could be served within the budget. It assures the department meets JOBS-related participation and target group expenditure rates within the appropriation.

Special Purpose Trust Fund (SPTF): A fund available for the deposit of certain types of federal funds received by the department.

Subsidized employment: Employment that requires full or partial payment of the job cost from federal funds.

Supportive services: Program staff provide payments to eligible program participants to enable them to participate in the program. These payments are for child care services, books, fees supplies, transportation, job search, physical examinations, and medical services. Supportive services also include initial employment expenses, items required by individuals who obtain employment, and child care and/or transportation for individuals who require ancillary services while participating in a component activity.

Transitional Assistance (TA): Assistance for persons in need who are not eligible for other assistance programs. TA is administered by local governmental units and the city of Chicago. In July 1991, legislative changes divided General Assistance into the Family and Children Assistance program for family cases and the TA program for adults.

Unsubsidized employment: Employment in which the wages of a person are paid solely by the employer.

Volunteer: A person who chooses to participate, whether exempt or not from program participation.

Work experience: A component in which a participant performs work (without pay) in a not-for-profit setting to develop job skills, a work history, and/or to obtain references.

Work supplementation: This work component is called the Exchange Program. The AFDC grants of clients who are hired by employers are directed to a wage pool. The employer receives a subsidy from the wage pool. Clients then receive a salary from the employer instead of public assistance.

INDEX OF STATUTORY REPORT REQUIREMENTS RELATING TO THE FY 1995 REPORT

Illinois Revised Statutes, Chapter 23, paragraph 9-6.01 requires the preparation of a yearly report on the Project Chance program. Public Act 86-0909 amended these requirements. Public Act 88-0412 amended these requirements to also focus upon individuals 19 years old and under, effective December 1994. Below is the full text of statute 86-0909 as amended. In addition, reference numbers have been added to assist the reader in determining where the information is located.

Sec. 9-6.01 Employment Programs Report. The Illinois Department shall provide a preliminary report to the General Assembly no later than December 31, 1987 and a comprehensive report on the same day each year thereafter in regard to the Department's employment programs. Each program shall appear as a separate section and the report shall include but not be limited to activities which the Illinois Department has developed and promoted under the general title Project Chance or its successors and the Grant Diversion Projects referenced in Article IV of this Code. The report shall include for each employment program the following:

(a) number of project participants with indicators showing which participants are mandatory and which are voluntary. Participants should be categorized by type of assistance provided by the Department under Article III, IV or VI or assistance under the federal Food Stamp Act: **(Pages 20, 21, 43)**

(b) an estimate of the number of participants registered, enrolled and participating in various components of such employment programs as job search, job club, supported work, work experience or educational or vocational training program, including:

(1) an estimate of the number of participants placed in employment during their participation in job search and job club, and: **(Pages 15, 16, 17, 18, 19, 44)**

(2)An estimate of the number of participants who completed the various components of work experience, supported work and educational and vocational training programs, and an estimate of the number of those participants so identified who were placed in employment: **(Pages 15, 16, 17, 18, 19, 44)**

(c) types and length of training or education programs: **(Pages 26, 27, 30)**

(d) number of non-exempt participants disqualified from participation and number sanctioned for non-cooperation: **(Pages 24, 46)**

(e) number of participants placed in subsidized or unsubsidized employment by occupational categories and by wage or salary level as determined by sampling: **(Pages 21, 22, 42)**

(f) number of participants who reapply for assistance under this Code within 6, 12 and 18 months as determined by sampling: **(Page 25)**

(g) statistical profiles presenting demographic characteristics, as well as employment and educational backgrounds of program participants prior to and subsequent to completion of training programs as determined by sampling: **(Pages 13, 14, 41)**

(h) number and description of contract agencies providing services under such employment programs by type of service, number of participants, length of training, rates of placement and length of employment as determined by sampling: **(Pages 26 - 32, 47 -58)**

(i) an estimate of the number of types of support services provided for participants by type and cost, including day care, transportation, meal allowances, equipment, uniforms or any other service necessary to ensure continued employment: **(Pages 10, 11, 12, 39, 40)**

(j) number of participants who qualify for income or medical assistance under this Code within earned income disregard limits established by the Department, and the amount and duration of such assistance: **(Page 23)**

(k) costs for program administration, including number of Department employees and average cost per case, and number of employees in contracted agencies involved in such employment services and the average cost per case: **(Pages 10, 11, 12, 39, 40)**

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